



City Council - Public Safety Committee

Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

When: Jan 29, 2026 05:30 PM Eastern Time (US and Canada)
Topic: Public Safety Committee Meeting

Join from PC, Mac, iPad, or Android:
<https://zoom.us/j/93604290986>

Phone one-tap:
+16469313860,,93604290986# US
+19292056099,,93604290986# US (New York)

Join via audio:
+1 646 931 3860 US
+1 929 205 6099 US (New York)
+1 301 715 8592 US (Washington DC)
+1 305 224 1968 US
+1 309 205 3325 US
+1 312 626 6799 US (Chicago)
+1 360 209 5623 US
+1 386 347 5053 US
+1 507 473 4847 US
+1 564 217 2000 US
+1 669 444 9171 US
+1 669 900 6833 US (San Jose)
+1 689 278 1000 US
+1 719 359 4580 US
+1 253 205 0468 US
+1 253 215 8782 US (Tacoma)
+1 346 248 7799 US (Houston)

Webinar ID: 936 0429 0986

International numbers available: <https://zoom.us/u/adFI6Szkpv>

1. Adopt the Agenda

1.1. Motion to amend/adopt agenda

2. Adopt Minutes

2.1. Motion to adopt draft minutes from November 20, 2025

3. Public Forum

Subject **3.1. Verbal Comments**

Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 3. Public Forum

Department

Type

4. Chiefs' Reports

Subject 4.1. BPD

Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 4. Chiefs' Reports

Department

Type

Recommended Action

Subject 4.1. Policy re: ICE

Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 4. Chiefs' Reports

Department Police Department

Type

Recommended Action

Subject 4.2. BFD - guest Marsha McCombie Battalion Chief of EMS

Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 4. Chiefs' Reports

Department

Type

Recommended Action

5. State's Attorney Data

Subject 5.1. State's Attorney Data

Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 5. State's Attorney Data
Department Council and Board
Type
Recommended Action

6. Revisit 2020 Resolution

Subject 6.1. REIB Work
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 6. Revisit 2020 Resolution
Department Council and Board
Type
Recommended Action

Subject 6.2. Joint Meeting w/ Police Commission
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 6. Revisit 2020 Resolution
Department Council and Board
Type
Recommended Action

7. Trusted Community Voices Feedback

Subject 7.1. Trusted Community Voices Feedback
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 7. Trusted Community Voices Feedback
Department Council and Board
Type
Recommended Action

8. Other Committee Business

Subject 8.1. Other business
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St

Category 8. Other Committee Business
Department Council and Board
Type

9. Next Meeting

Subject 9.1. Next Meeting
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St
Category 9. Next Meeting
Department Council and Board
Type
Recommended Action

10. Adjournment

Subject 10.1. Motion to adjourn
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St
Category 10. Adjournment
Department Council and Board
Type
Recommended Action

11. Informational and Non-Discrimination Statements

Subject 11.1. This agenda is available in alternative formats upon request. For more information on access, call Lori Olberg, Licensing, Voting and Records Coordinator (802-865-7136)(TTY 802-865-7142). Persons with disabilities who require assistance or special arrangements to participate are encouraged to contact 802-865-7000 (voice) or 802-865-7142 (TTY) at least 72 hours in advance so that proper arrangements can be made. The City of Burlington will not tolerate unlawful harassment or discrimination on the basis of political or religious affiliation, race, color, national origin, place of birth, ancestry, age, sex, sexual orientation, gender identity, marital status, veteran status, disability, HIV positive status, crime victim status or genetic information.
Meeting January 29, 2026 - Public Safety Committee Meeting Agenda - Thursday, January 29, 2026, 5:30 PM, Remote via Zoom OR In-person - Queen City Room, 3rd Floor, City Hall, 149 Church St
Category 11. Informational and Non-Discrimination Statements
Department Council and Board
Type

Public Safety Committee
Thursday, November 20, 2025
Remote via Zoom/In-Person in Sharon Bushor Conference Room, 1st Floor, City Hall,
Burlington, Vermont
DRAFT MINUTES

Members Present: Melo Grant (Chair), Mark Barlow

Staff Present: Hayley McClenahan (Assistant City Attorney), Shawn Burke (BPD Chief), Michael Curtin (BFD Chief), Lacey Smith (CAIP Assistant Director)

Public Present: Richard Eaton

Meeting called to order at 5:31 PM by Councilor Grant.

1. Adopt the Agenda
1.01 Adopt the Agenda

Motion to Adopt Agenda as written.

Motion by Councilor Barlow, Seconded by Councilor Grant

Final Resolution: Motion Passes

Yes: Unanimous

2. Adopt Minutes
2.01 Motion to Adopt Draft Minutes from October 23, 2025

Motion to Adopt Draft Minutes from October 23, 2025.

Motion by Councilor Barlow, Seconded by Councilor Grant

Final Resolution: Motion Passes

Yes: Unanimous

3. Public Forum
3.01 Verbal Comments

Richard Eaton asked the Committee to consider Burlington implement a curfew for youth, given a recent assault incident perpetrated by juveniles. No action taken.

Public forum closed at 5:40 PM.

4. Chiefs' Reports
4.01 BFD Chief's Report

Chief Curtin presented the October incident and department data to the Committee. No action was taken.

4.02 BPD Chief's Report

Chief Burke shared the latest incident and department data to the Committee. No action was taken.

5. CAIP Report – Review of City Council Work Session

5.01 CAIP Report – Review of City Council Work Session

The Committee reflected on the upcoming changes to Burlington CARES. No action was taken.

6. State's Attorney Data

6.01 State's Attorney Data

Councilor Grant reviewed State's Attorney caseload data through October 2025. No action was taken.

7. Future Guests/Topics

7.01 Future Guests/Topics

Councilor Grant suggested asking the Urban Park Rangers and the Howard Center to future meetings. No action was taken.

8. Next Meeting

8.01 Next Meeting

The next meeting dates were set for January 22, February 26, and March 26 of 2026. No action was taken.

9. Adjournment

9.01 Motion to adjourn

The meeting was adjourned with no objection at 7:08 PM.



**POLICE DEPARTMENT
CITY OF BURLINGTON**

January 29th, 2026

Chief's Report – Public Safety Committee

Personnel & Staffing Update

The department welcomed two new officer candidates on January 20th, 2026. Officer Krista Towne and Officer Hannah Schoene will attend the 121st Session of the Vermont Police Academy beginning in February.

The department currently has 61 sworn officers, with 51 available for duty. Ten officers are on long-term leave: 5 injured, 2 on FMLA, 2 pending Use of Force review, and 1 on military orders. All the officers on long-term leave are assigned to Uniformed Services, resulting in significant staffing shortages in that bureau.

Officer Sergio Caldieri will transfer from the Recruitment Officer position to the Uniform Services Bureau in February. Detective Krystal Wrinn will assume the Recruitment Officer role and is currently working alongside Officer Caldieri with the new officer candidates to ensure continuity.

Officer Randall Webster was transferred to the Detective Services Bureau, filling the vacancy created by the promotion of Sergeant Eric Kratochvil. Detective selection follows a competitive process evaluating casework, criminal law knowledge, and departmental experience.

CAIP Leadership Update

CAIP Assistant Director Lacey Smith resigned to pursue a new position with CVOEO. The department extends deep gratitude for her decade of service and leadership in developing the CAIP.

Community Support Supervisor Anna Wageling has assumed leadership of the CAIP, which now includes the Community Support Liaison Team and the Domestic Violence Advocate.

2025 Incident, Arrest, Traffic Stop & Use of Force Data

The Police Commission received an annual incident, offense, and arrest data report for 2025 this month. Data Analyst Jeff Nicholson is preparing multiple datasets modeled on prior annual reports. Historically, this report was delivered later in the year to allow for full development.



**POLICE DEPARTMENT
CITY OF BURLINGTON**

The department will report on traffic stop data and use of force data in February. The Use of Force data requires additional time due to reporting – the department changed use-of-force reporting systems four times between 2019 and 2025.

Parallel to his work on the annual report, Analyst Nicholson is reestablishing workflows to resume regular data transfers to the City of Burlington Data Hub.

Recruitment

Although the department did not meet our metric of having four candidates for the January 2026 hiring cycle, we did increase the number of applications received 2024 – 2025 by 32%. There are still seven viable candidates in the process from the 2025 calendar year, and the department has received three applications in 2026, two remain as viable candidates.

2025 Accomplishments

Despite a significant leadership transition and operational challenges in 2025, the department advanced several mayoral priorities:

- **DD 01** Law Enforcement Role & Authority revised and ratified (VCJC compliant)
- **DD 14.1** Body-Worn Camera Systems revised and ratified (VCJC compliant)
- **DD 29** Online Incident Reporting Revised; new platform launched
- **DD 30** Public Information Directive revised; mayoral executive order rescinded
- **DD 44** Community Service Officer Program developed and ratified (first CSO directive; essential for liability insurance)
- **PowerDMS** launched with public-facing policy access
- **Burlington School District–BPD MOU** and response protocol finalized
- **CSL Street Outreach Incident Response Protocol** developed and implemented
- Improvements in **department image, community trust, and engagement**
- Notable gains in **data quality** and **internal leadership development**

Lastly, the department launched the Situation Table in partnership with the Department of Public Safety and the Mayor and Governor developed and implemented a 14-Point Short-Term Action Plan aimed at improving public safety. These efforts both contributed to improved conditions in the downtown district.

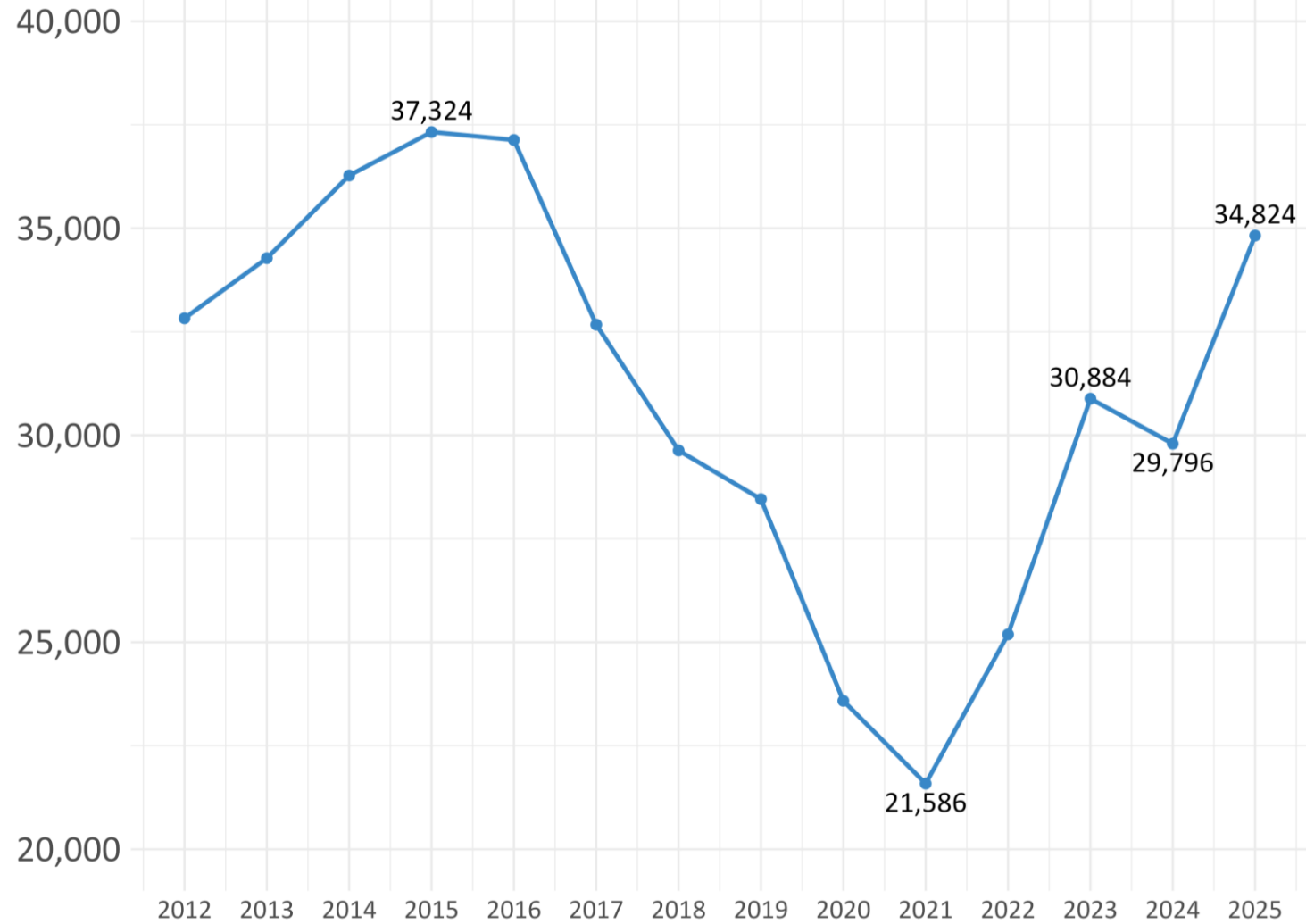
BPD Annual Report

INCIDENTS AND ARRESTS

JANUARY 29, 2026

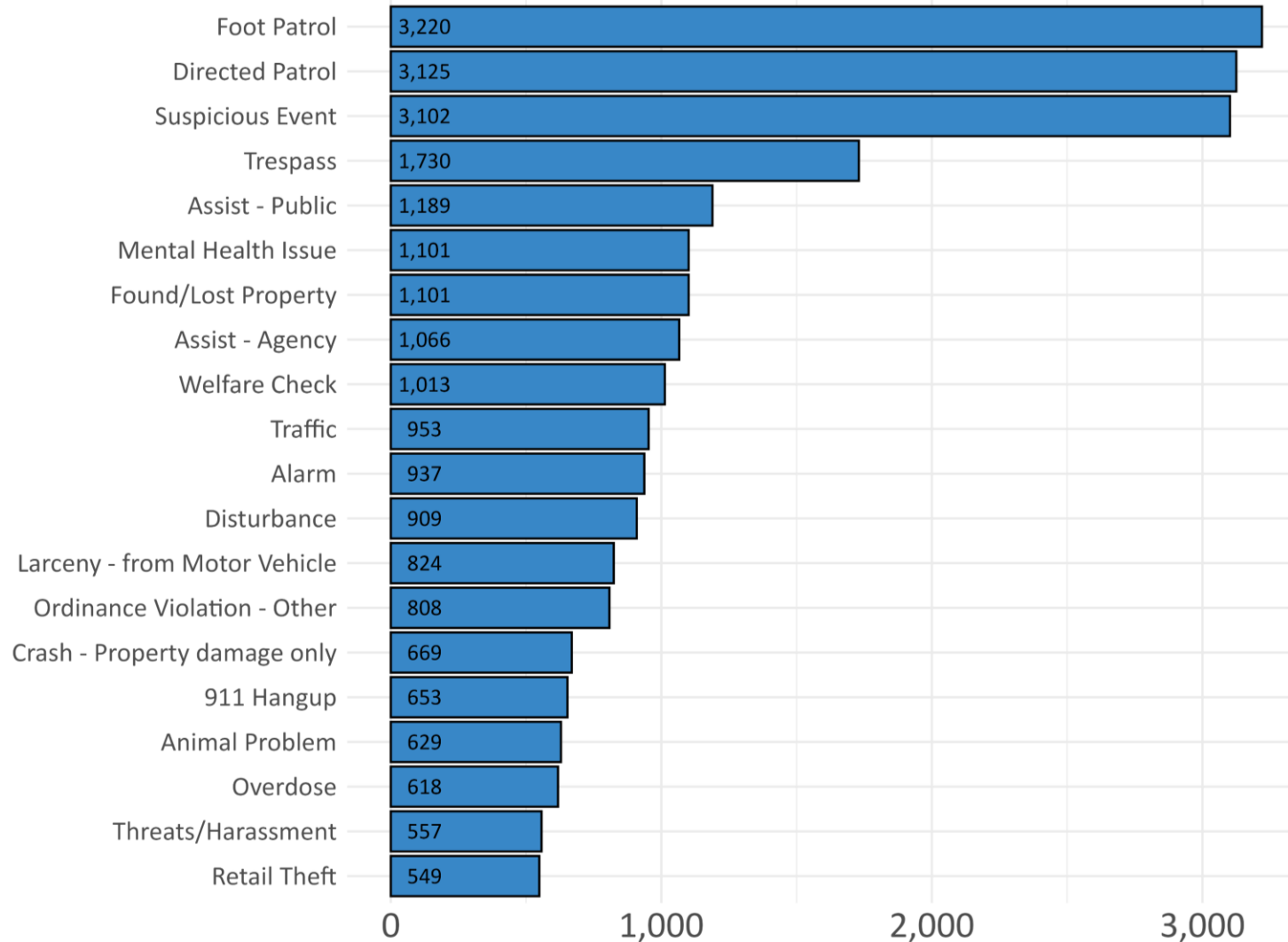
Incidents

All Incidents, 2012 - 2025



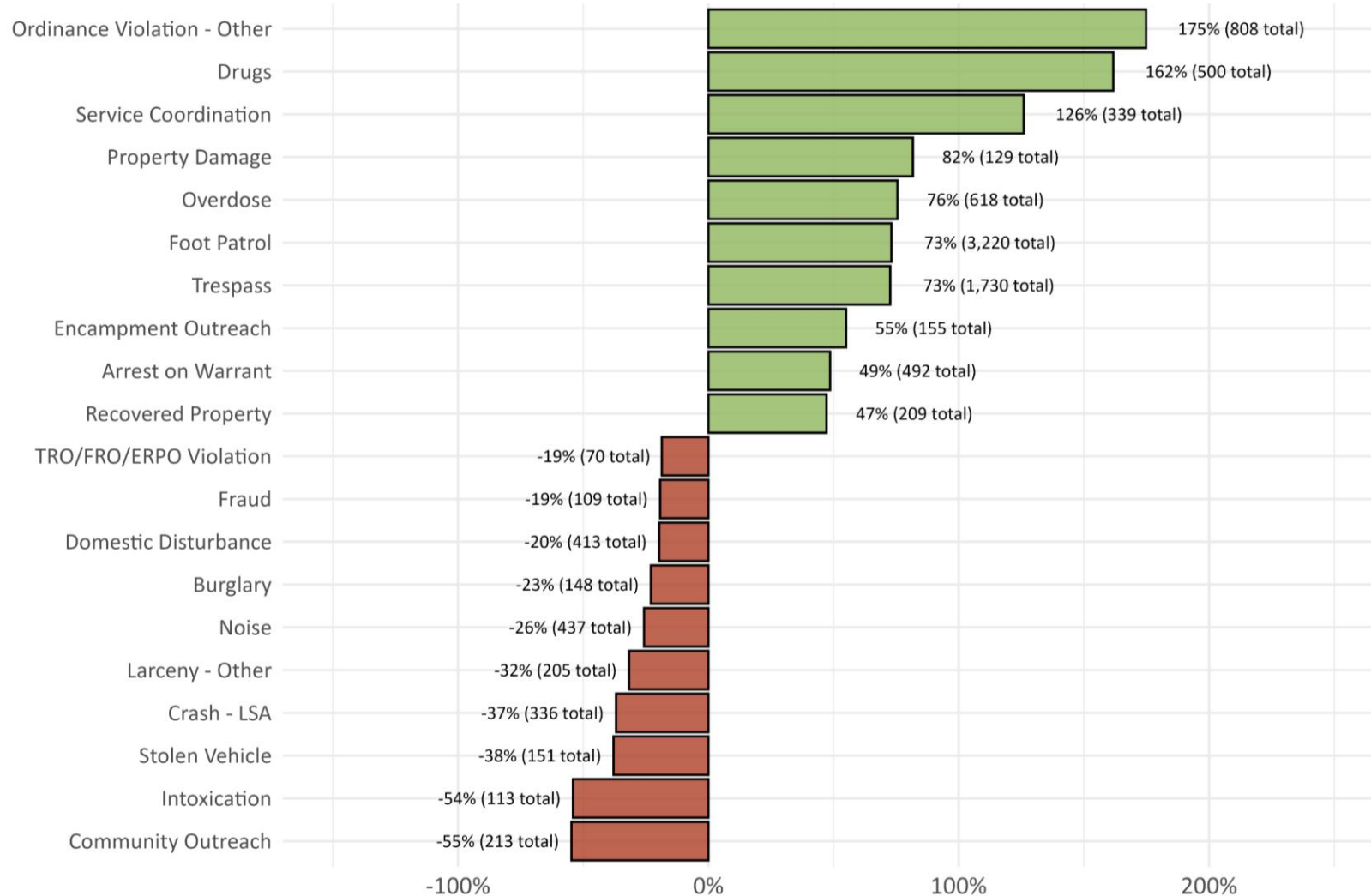
Data
1/1/2012 -
12/31/2025

Top Incidents, 2025



Data
1/1/2025 -
12/31/2025

Incidents with Greatest Rate of Change, 2021-2024 average to 2025



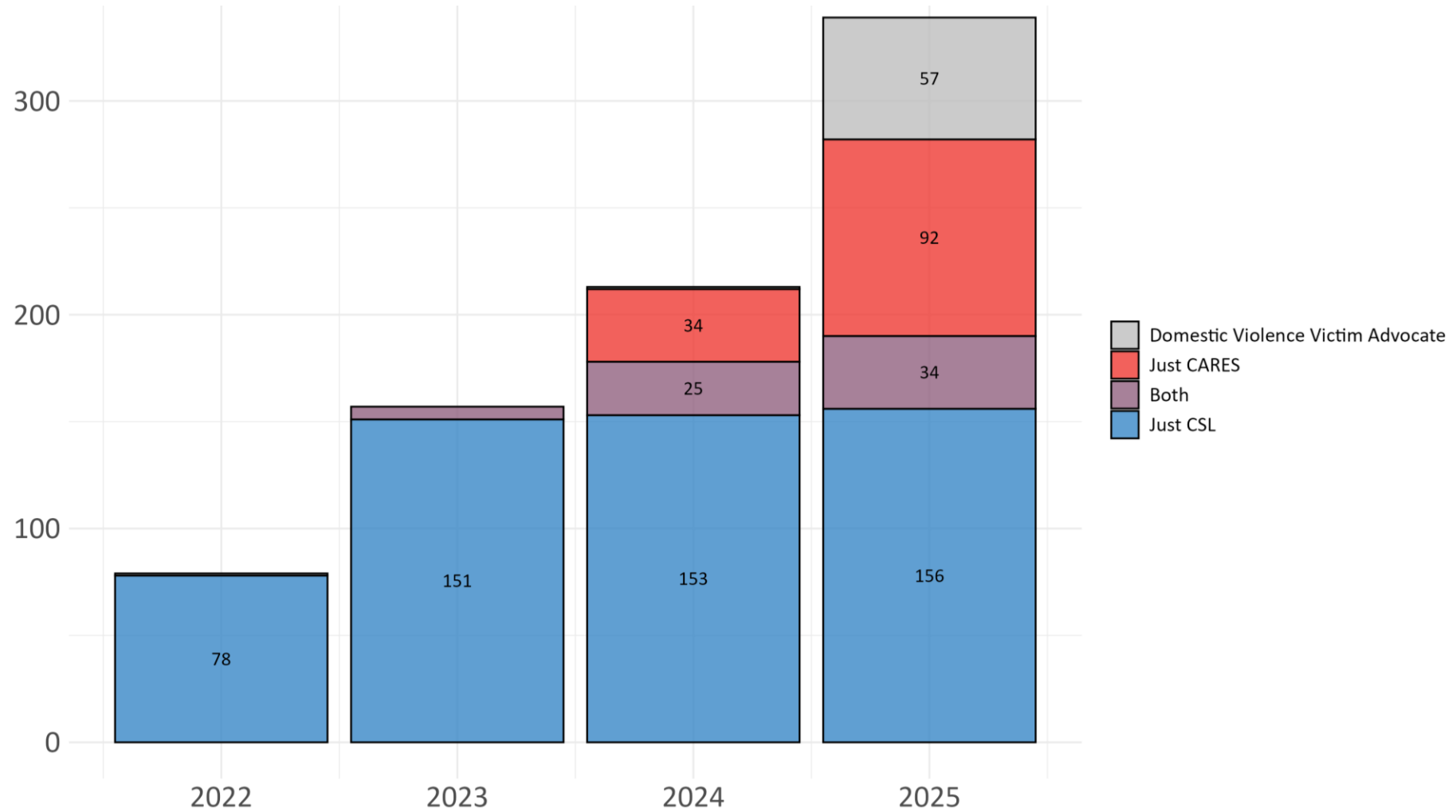
Directed Patrol excluded, as it is essentially a new incident type and had a 3500% increase

2022 - 2024 average shown for Service Coordination, as the incident type started in 2022

Filtered to incidents that occurred at least 50 times in both years

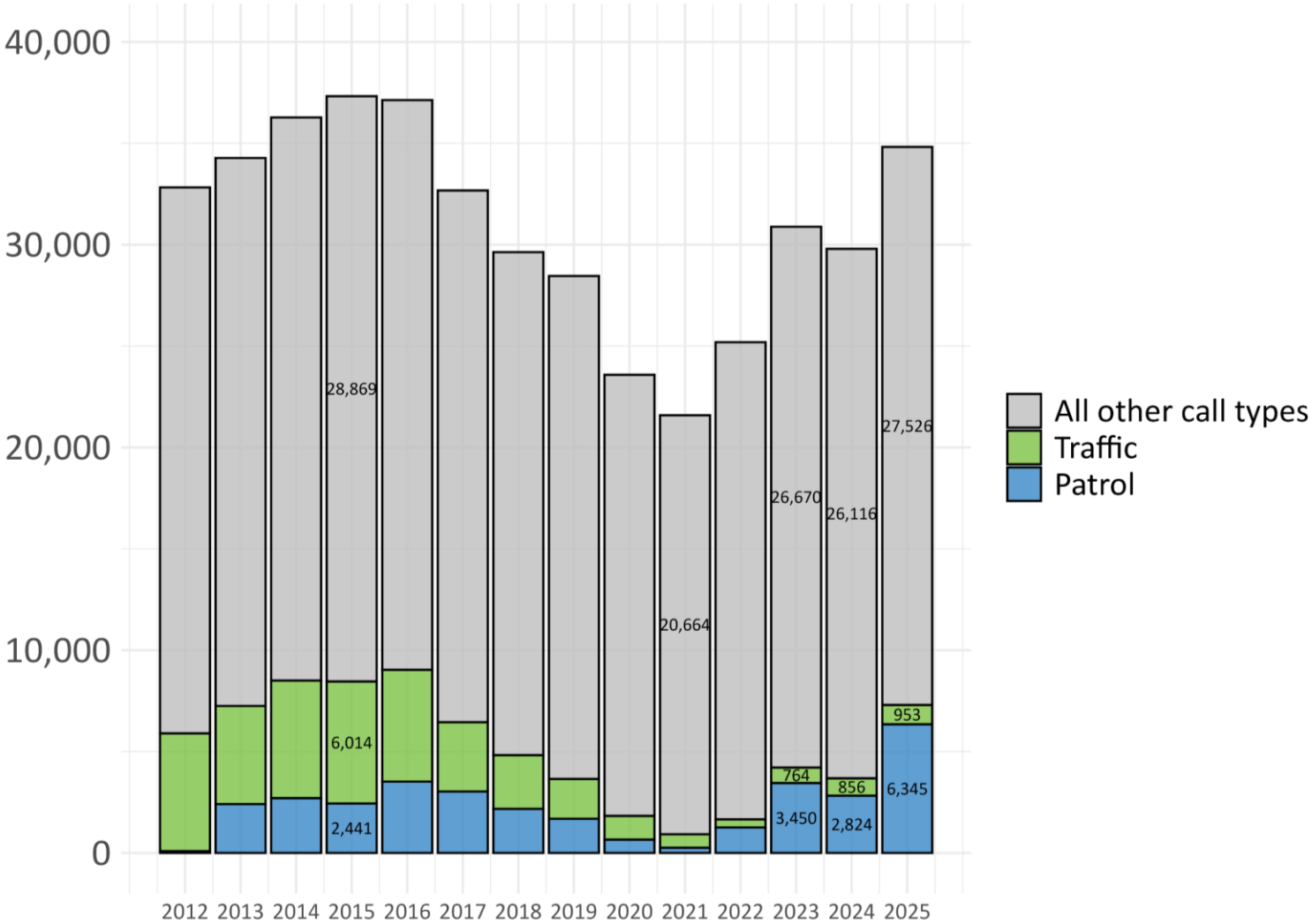
*Data
1/1/2021 -
12/31/2025*

Service Coordination Incidents



Data
1/1/2022 -
12/31/2025

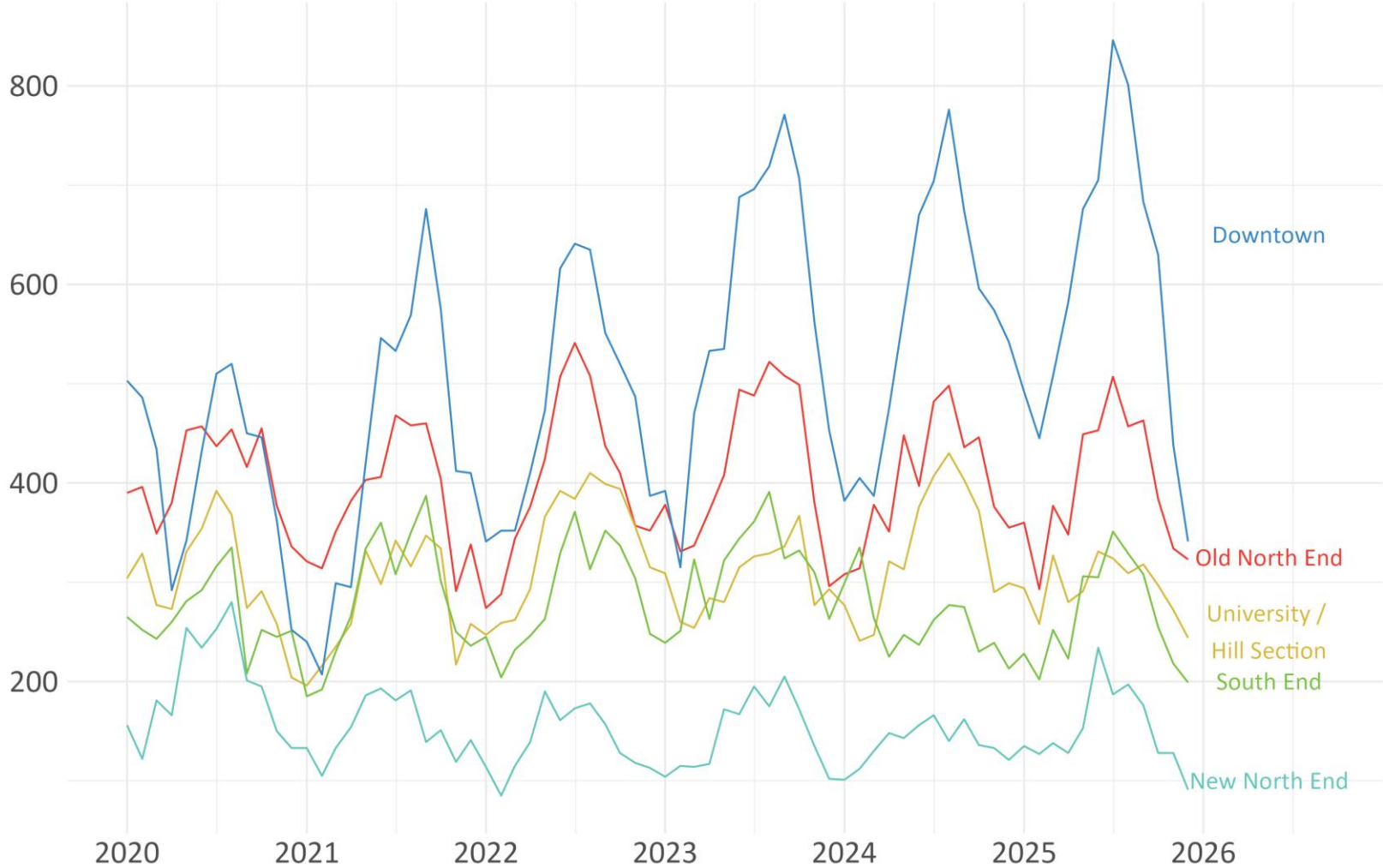
Highlighting Discretionary Incidents



Data
1/1/2012 –
12/31/2025

*Incident types included:
Traffic,
Foot Patrol,
Directed Patrol*

Monthly Calls for Service by Area



Data
1/1/2020 –
12/31/2025

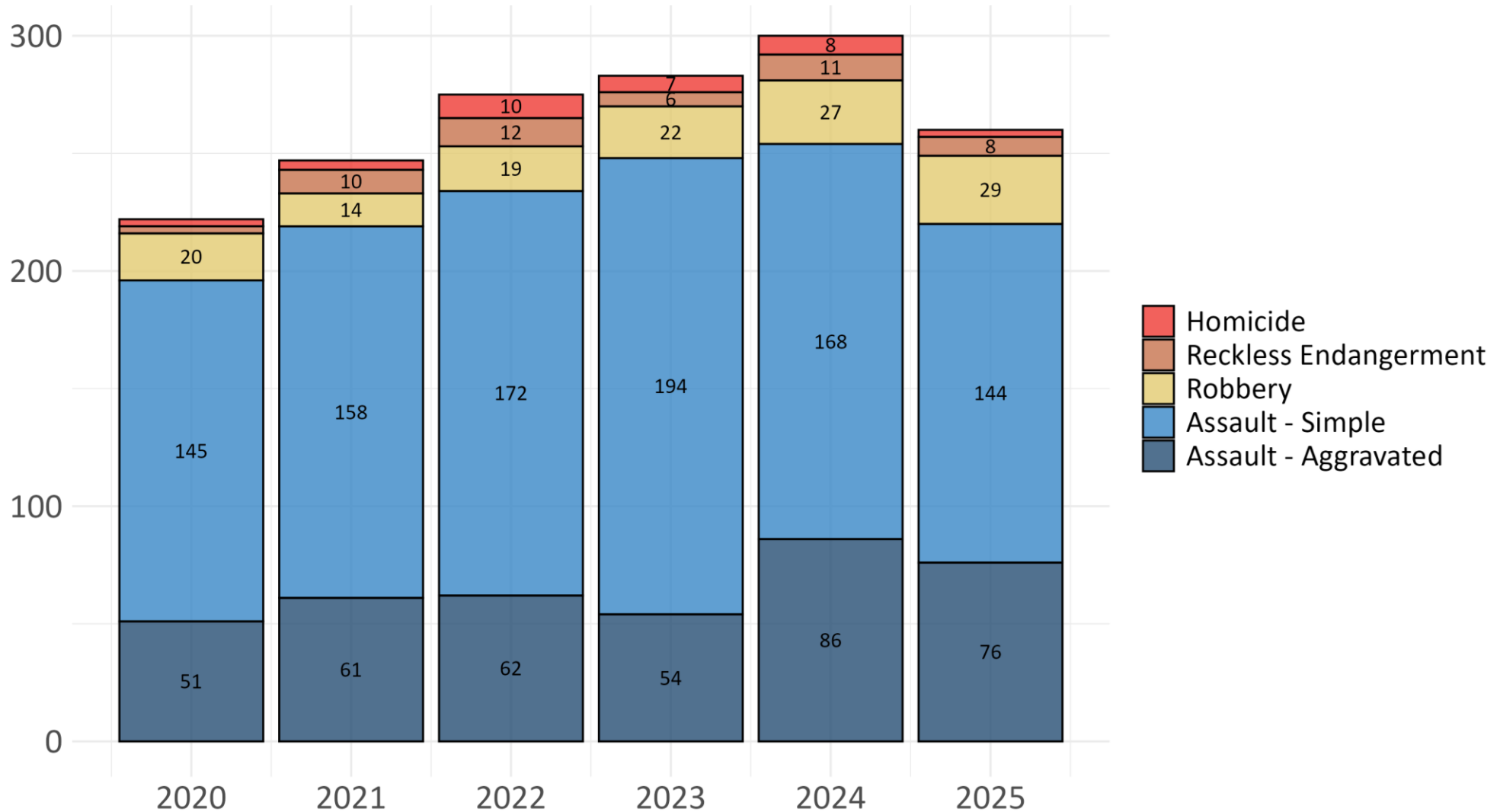
Officer-initiated incidents removed.

Foot patrols, traffic stops, and outreach removed.

Airport incidents not shown, as well as ~1,400 incidents with missing Area values.

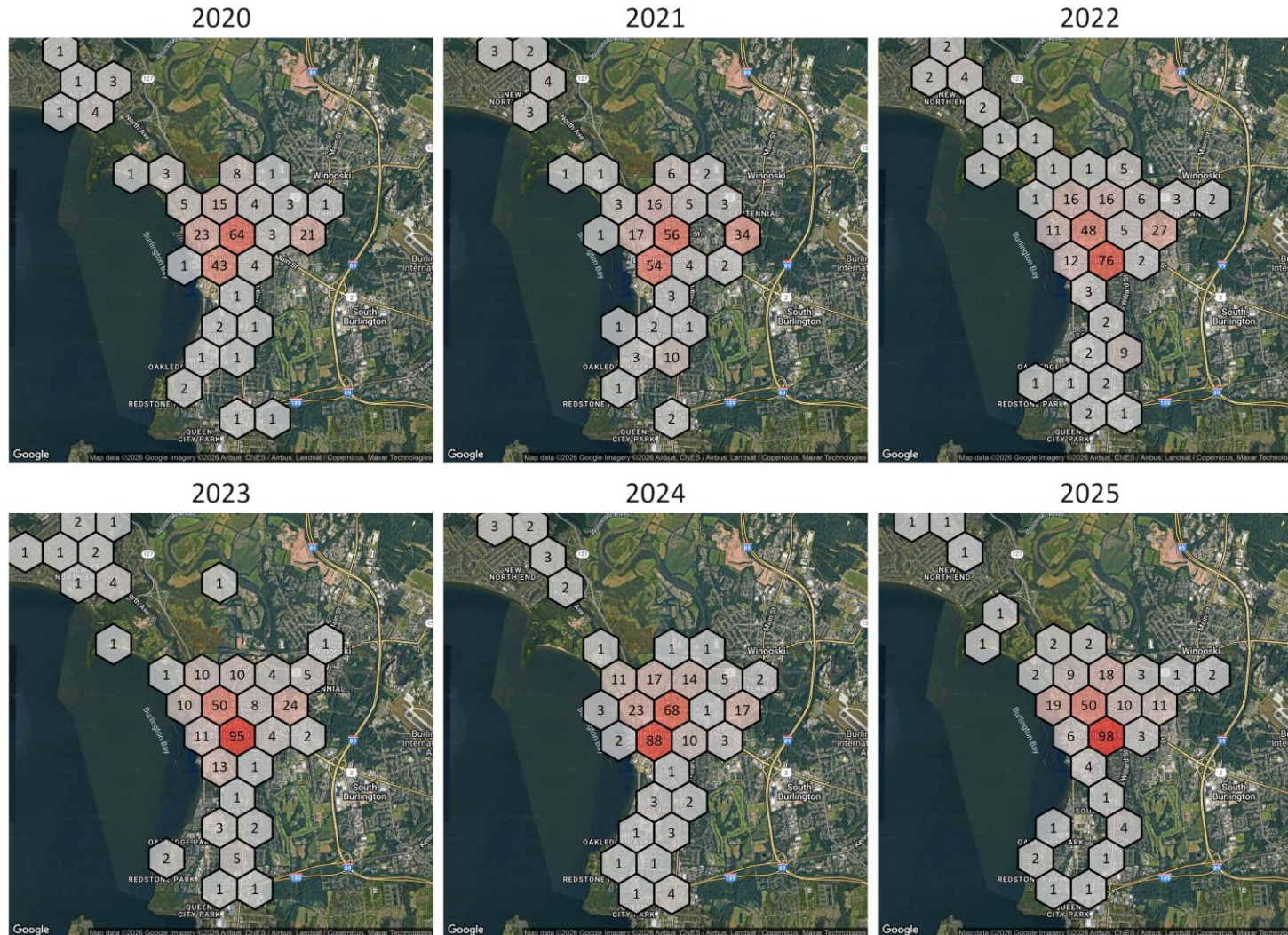
Some automation was used to fill missing Area values where possible.

Violent Crime Incidents



Data
1/1/2020 -
12/31/2025

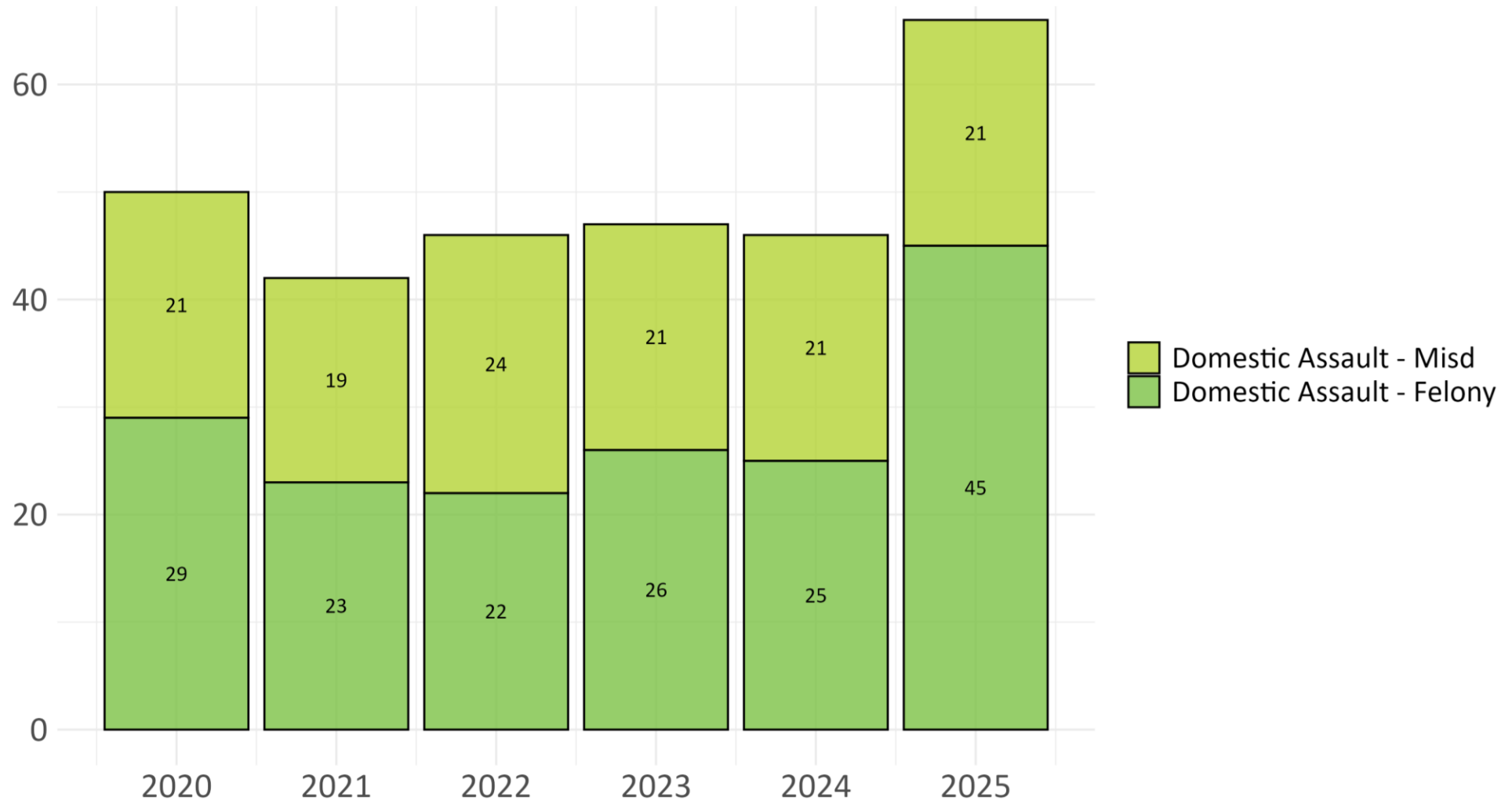
Violent Crime Incident Map



Data
1/1/2020 –
12/31/2025

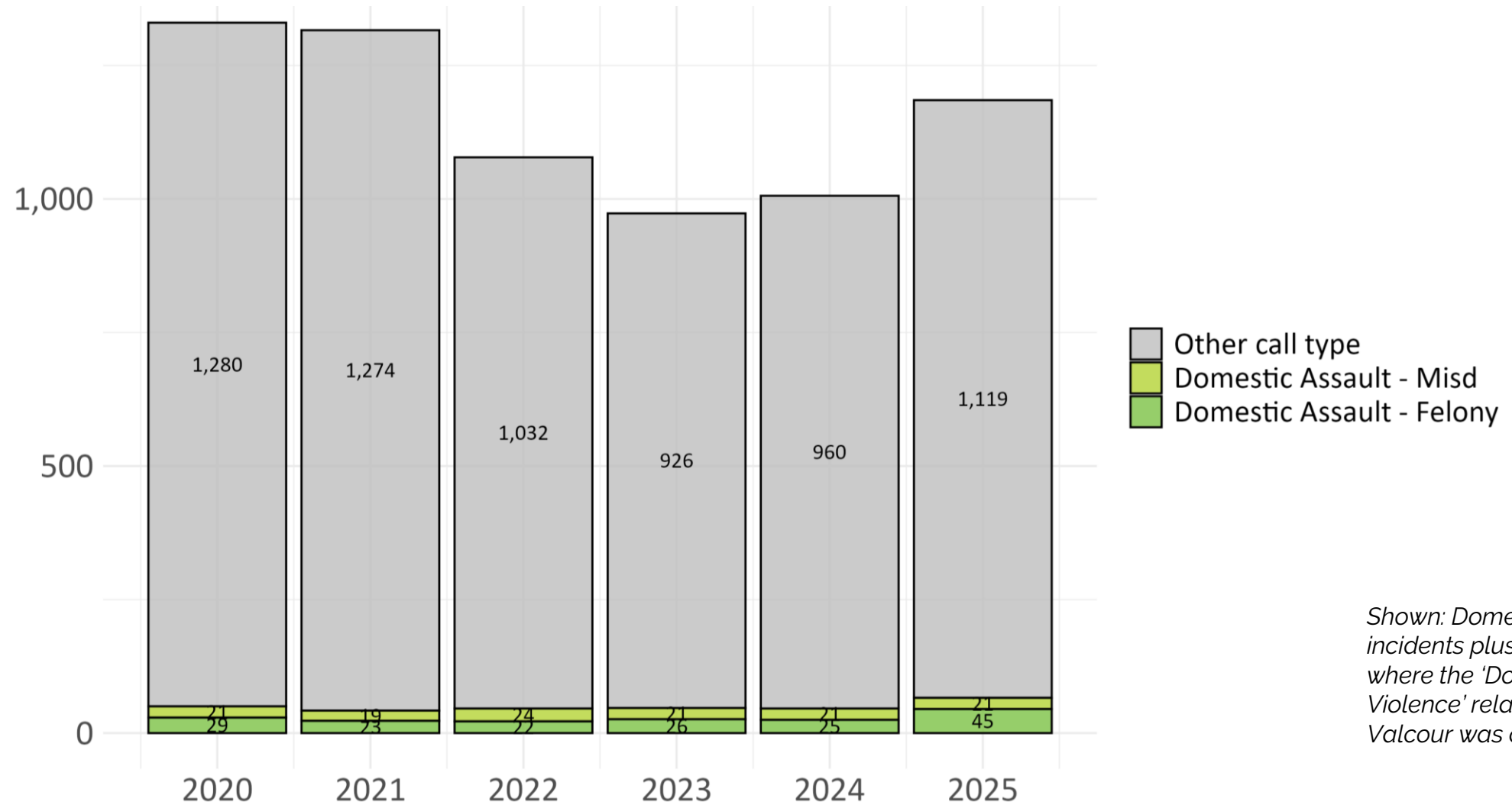
*Incident types (in order of frequency):
Assault – Simple,
Assault – Aggravated,,
Robbery,
Reckless Endangerment,
Homicide*

Domestic Assault Incidents



Data
1/1/2020 -
12/31/2025

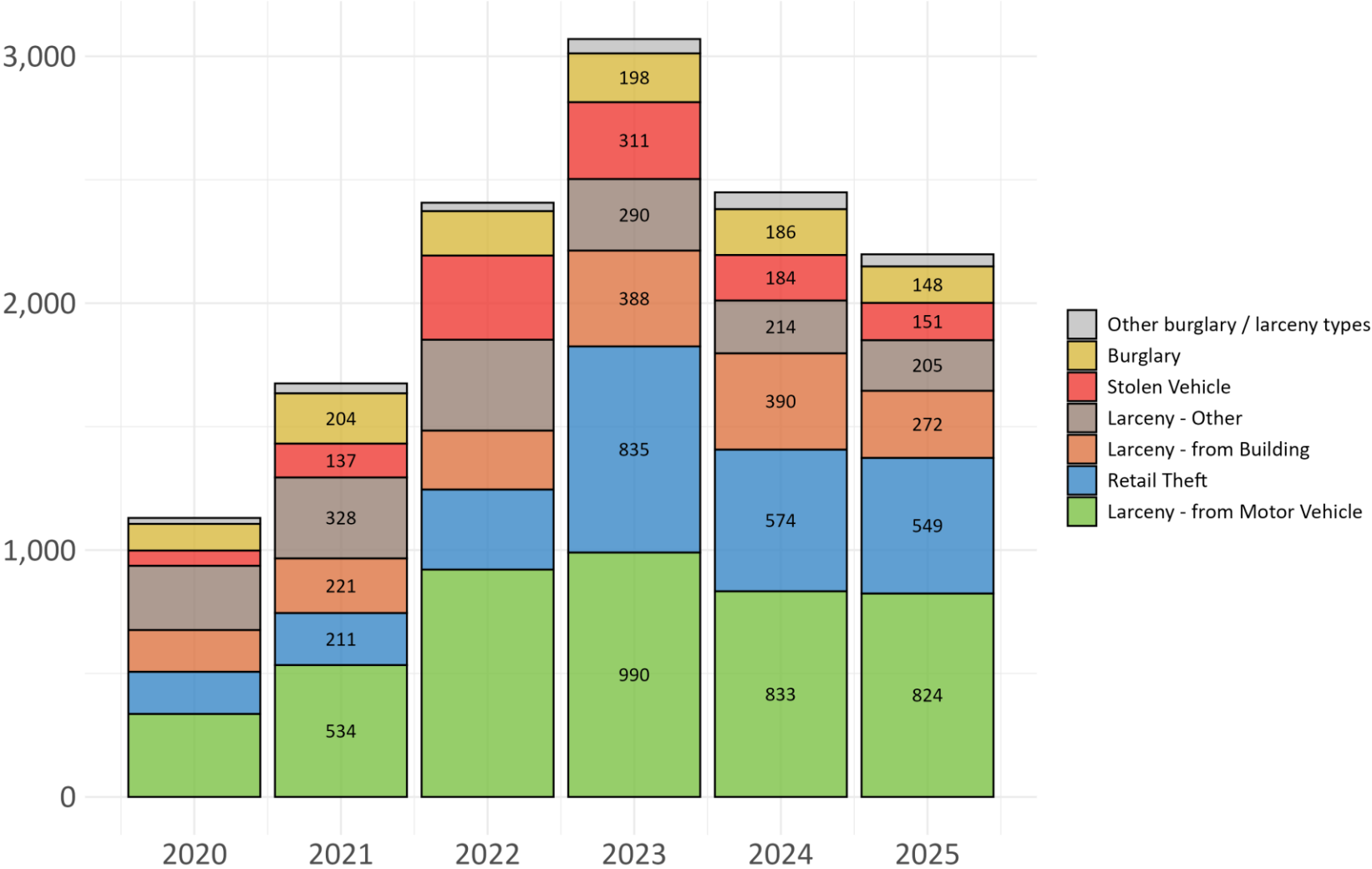
Domestic Violence Related Incidents



Data
1/1/2020 -
12/31/2025

Shown: Domestic Assault incidents plus all incidents where the 'Domestic Violence' related box in Valcour was checked

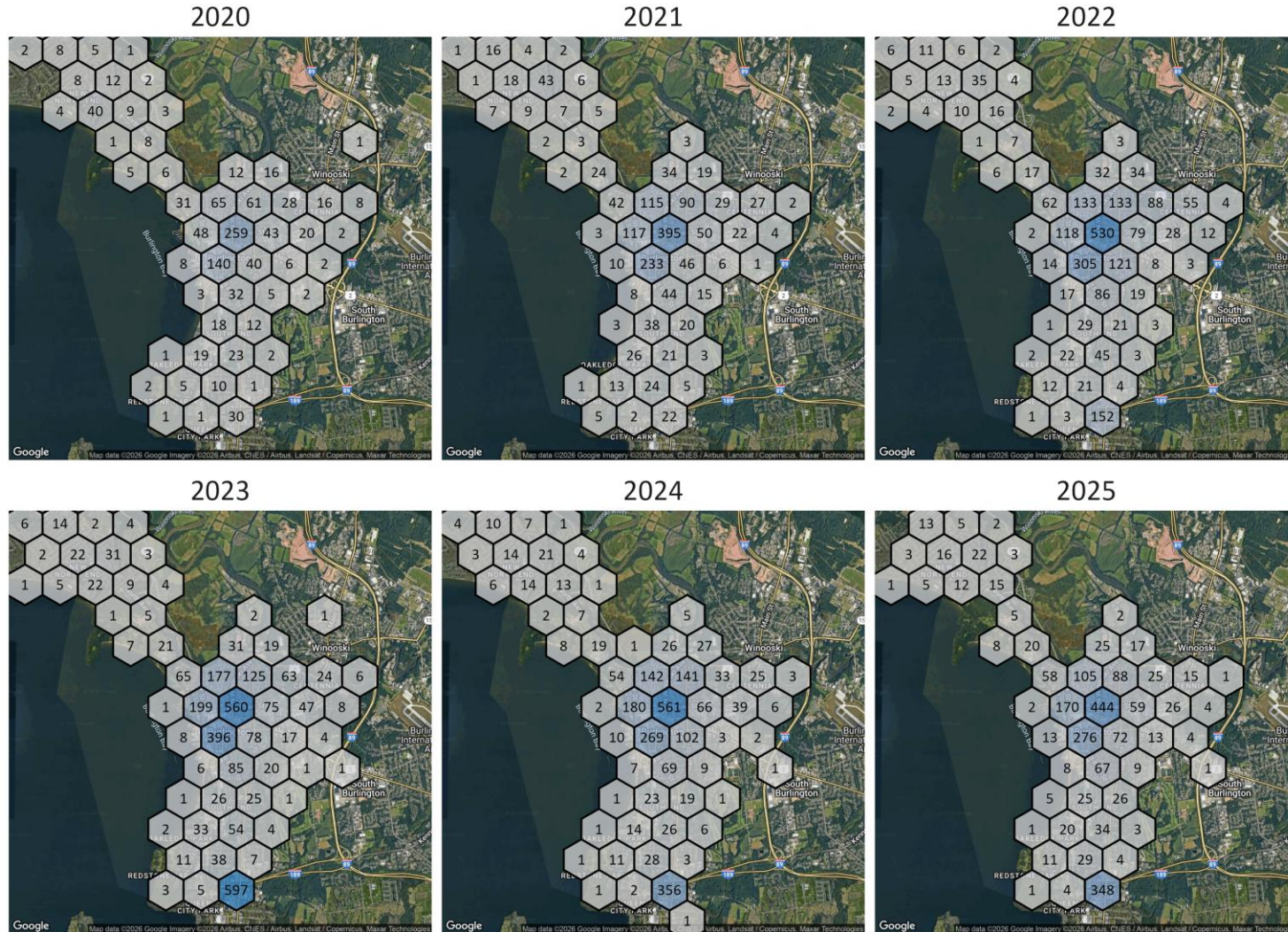
Burglary / Larceny Incidents



*Other types:
Theft of Service,
Possession of Stolen
Property,
Larceny from a Person*

Data
1/1/2020 –
12/31/2025

Burglary / Larceny Incident Map

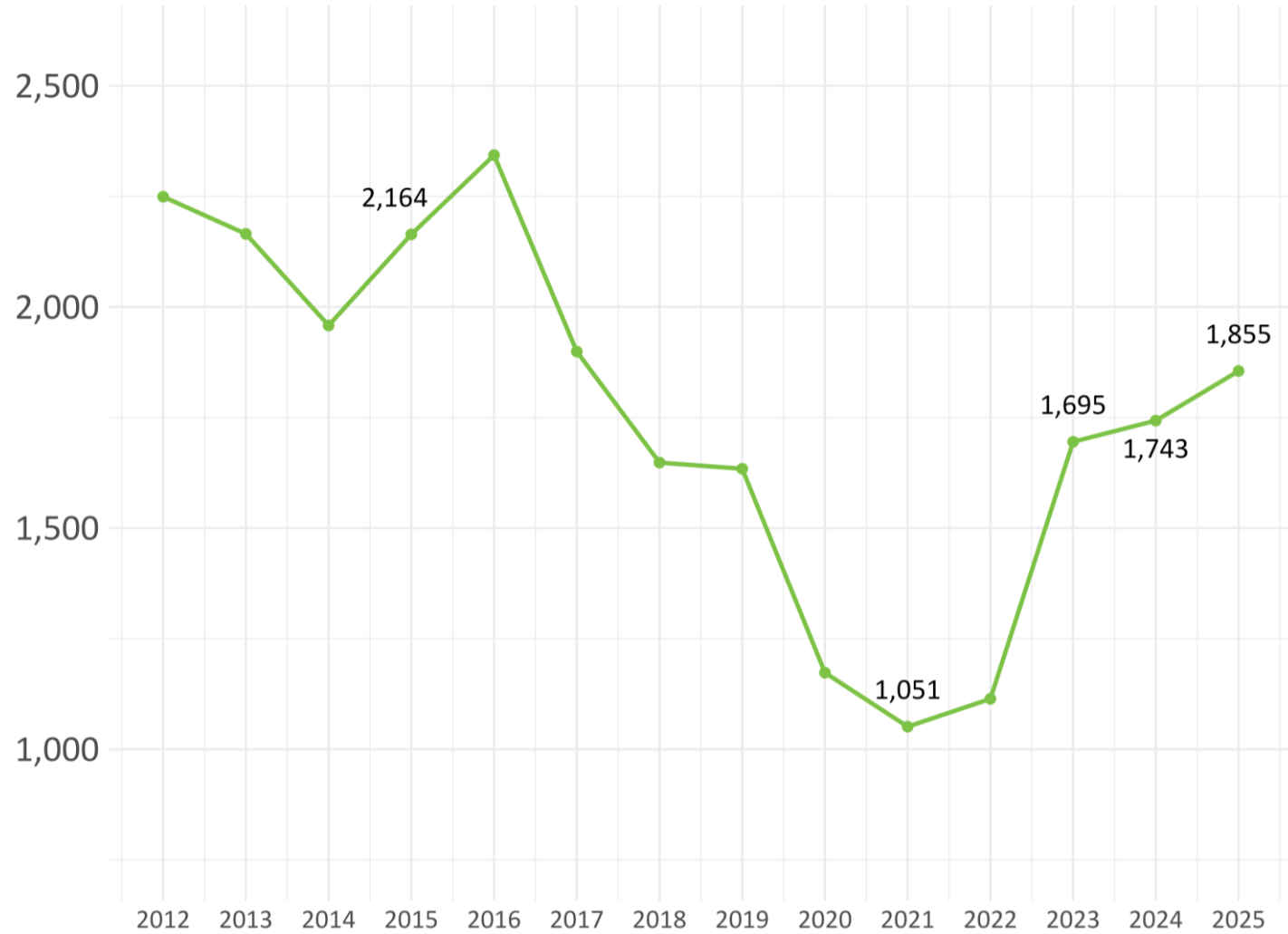


Data
1/1/2020 –
12/31/2025

Incident types (in order of frequency):
Larceny – from Motor Vehicle,
Burglary,
Larceny – from Building,
Retail Theft,
Stolen Vehicle,
Larceny – Other,
Larceny from a Person,
Possession of Stolen Property,
Theft of Service

Arrests

Arrests, 2012 - 2025



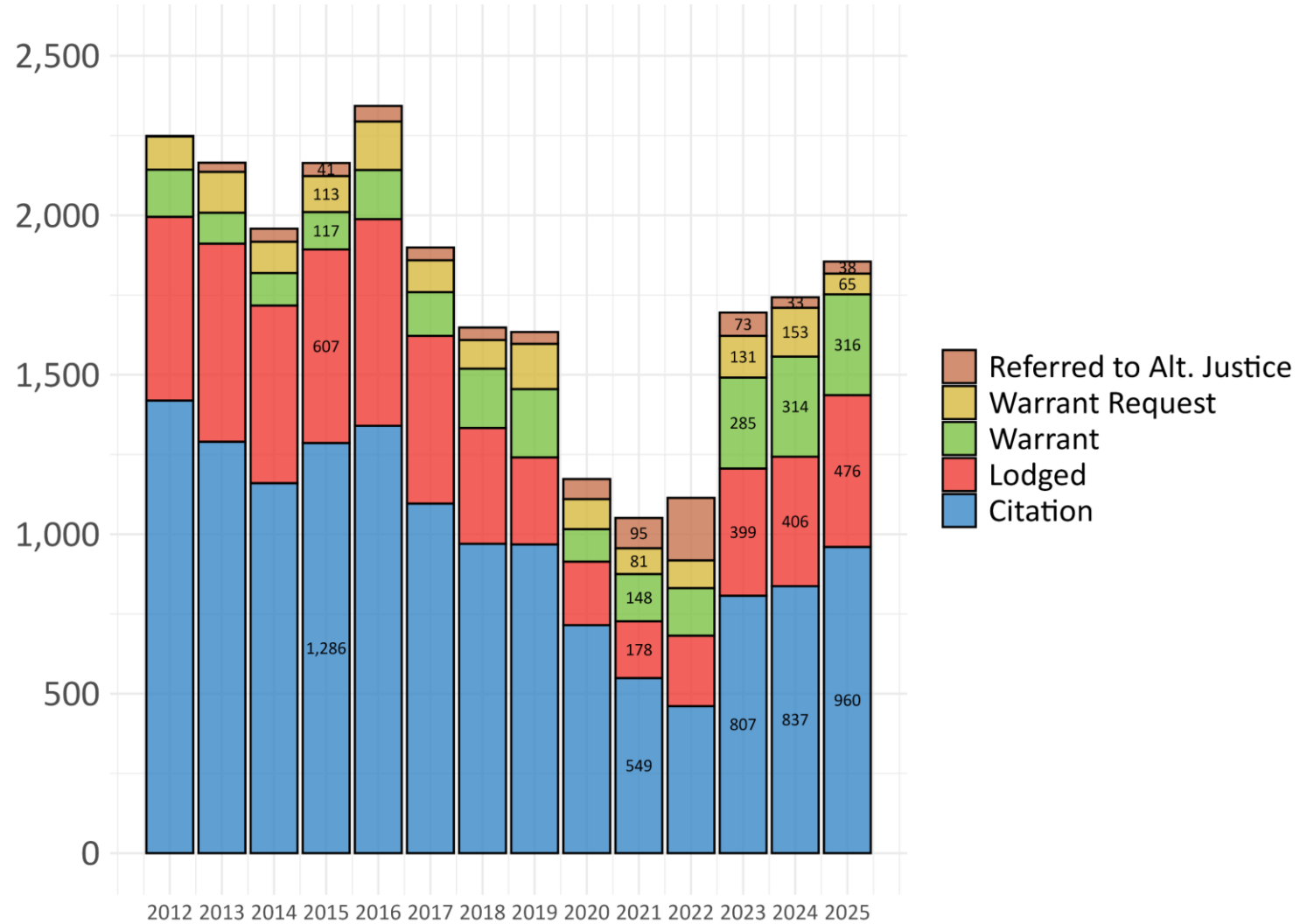
Data
1/1/2012 -
12/31/2025

Highlighting Top Arrest Categories



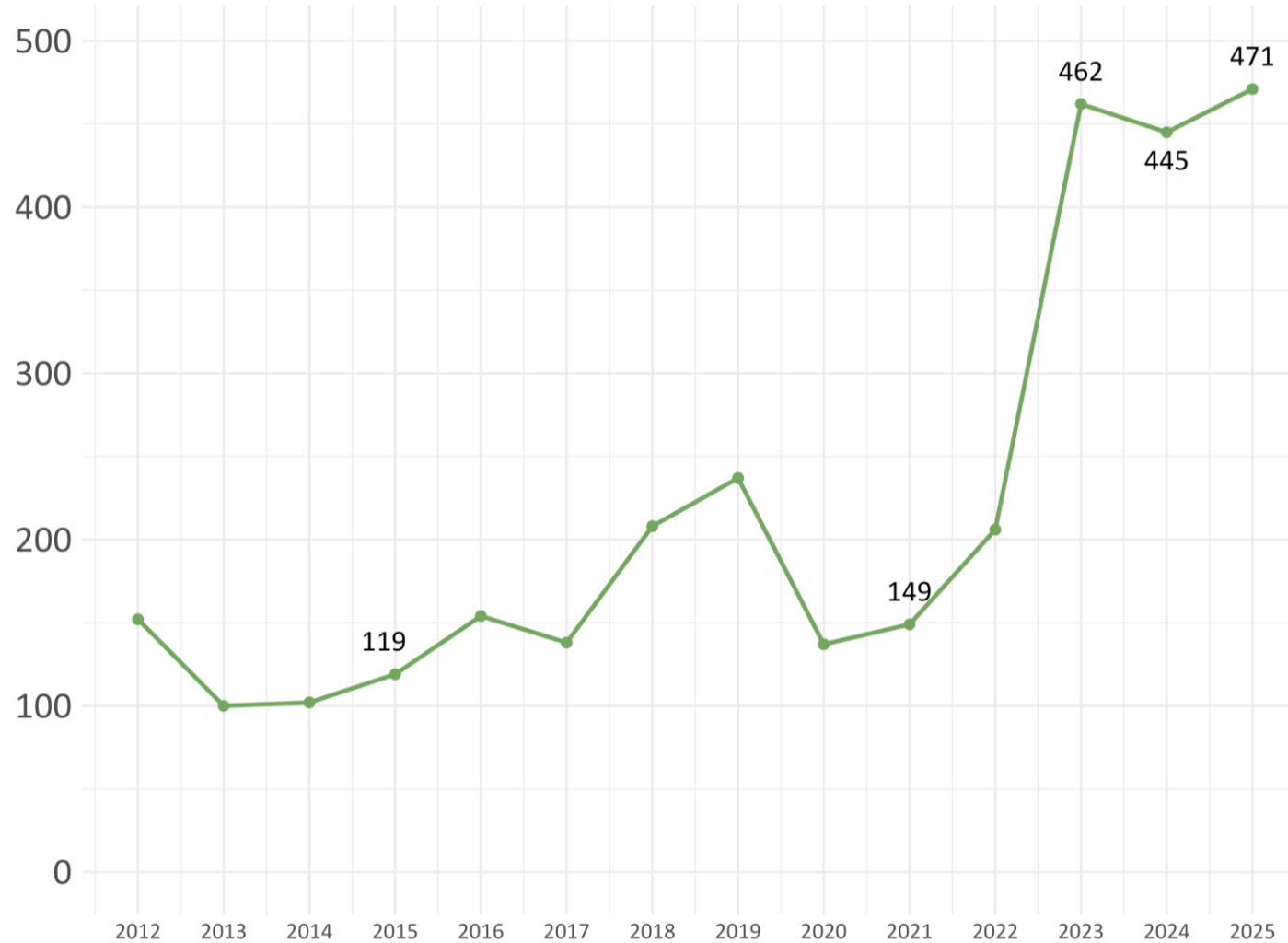
Data
1/1/2012 -
12/31/2025

Arrests by Type



Data
1/1/2012 -
12/31/2025

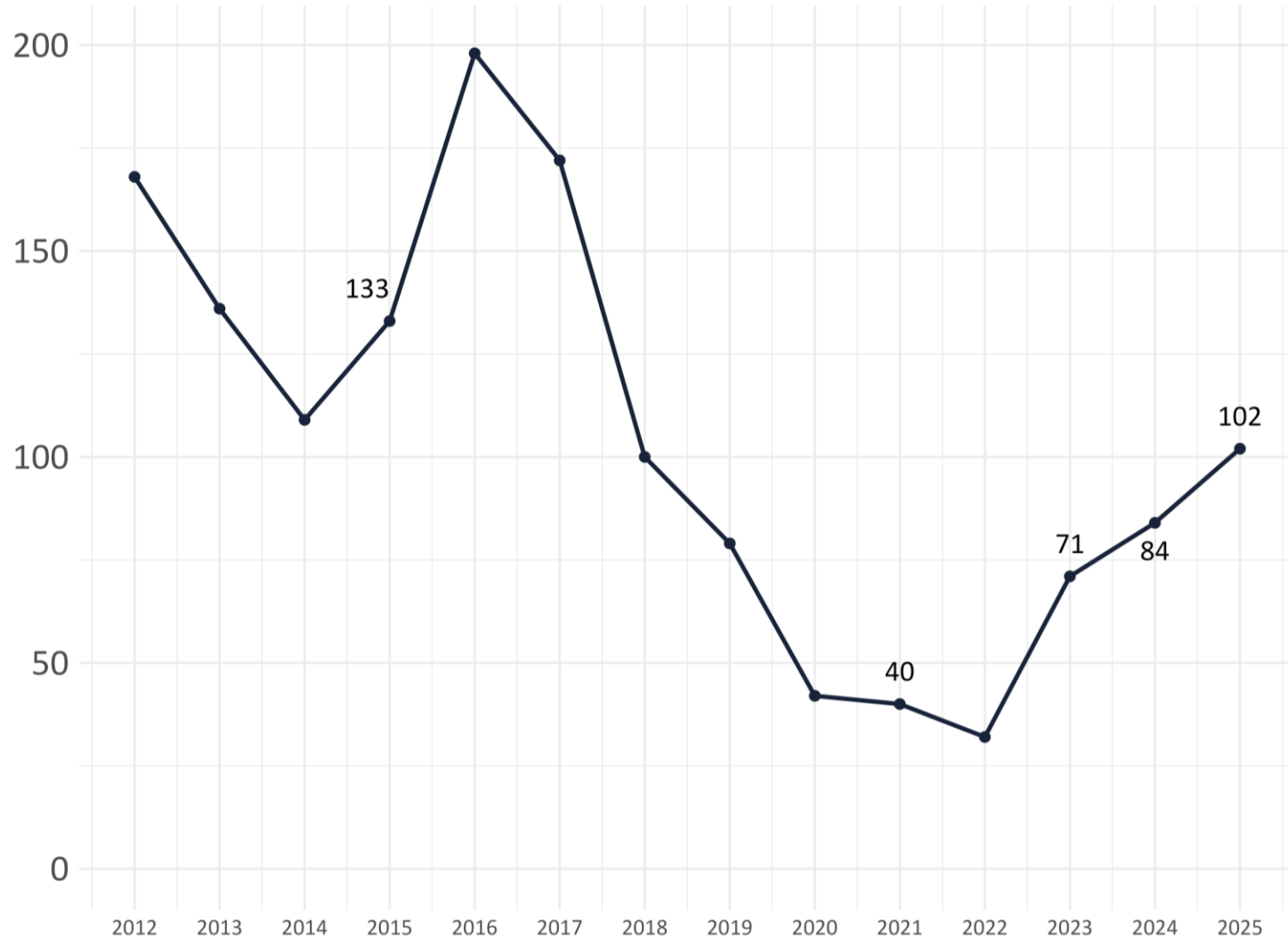
Arrests on Warrant



Data
1/1/2012 –
12/31/2025

*Includes arrests
where the charge is
"Arrest on Warrant"
or the arrest type is
"Arrest on Warrant"*

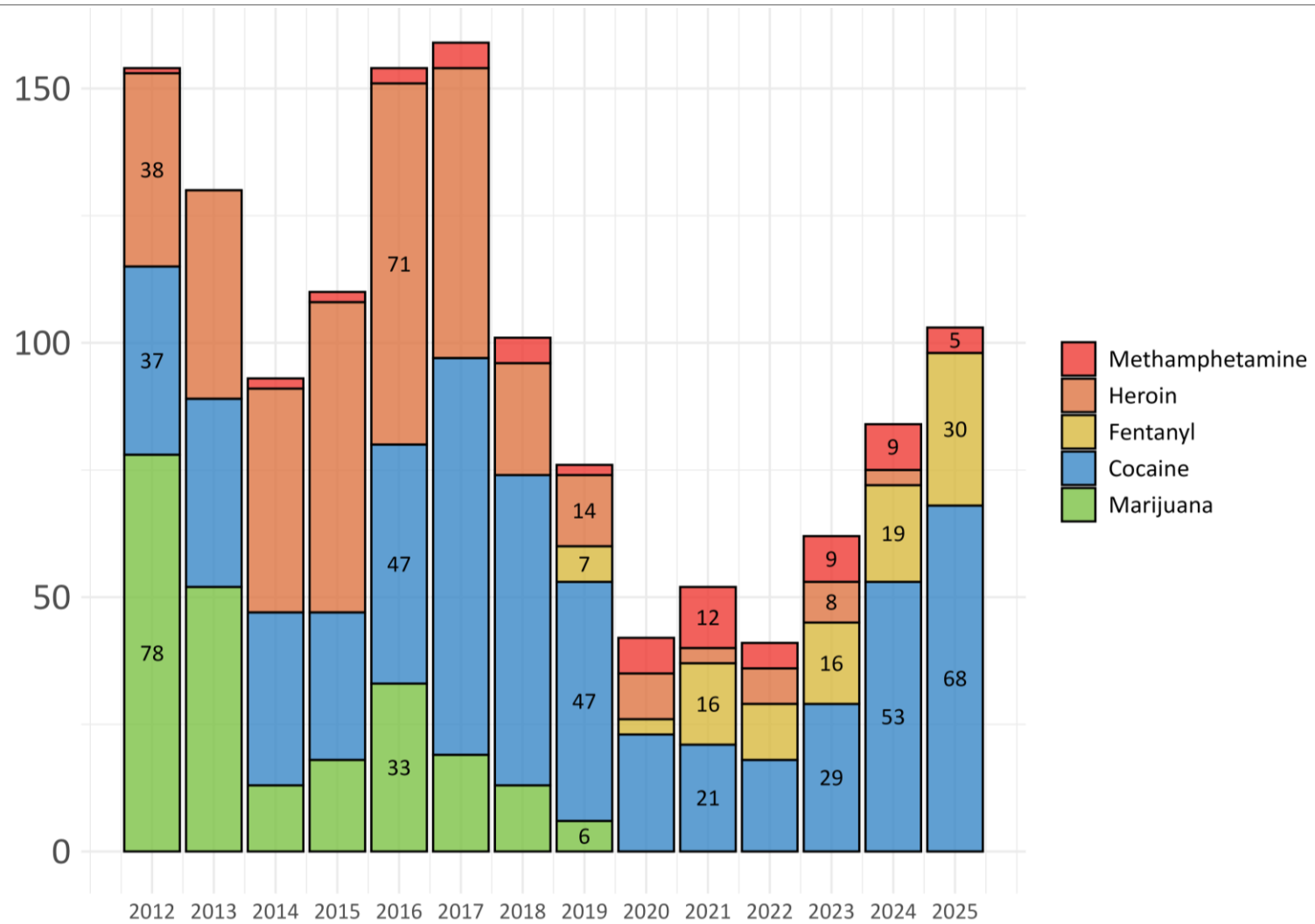
Drug Arrests



Data
1/1/2012 -
12/31/2025

*Includes any arrest
with a drug charge,
regardless of the
most serious
charge*

Drug Arrest Charges

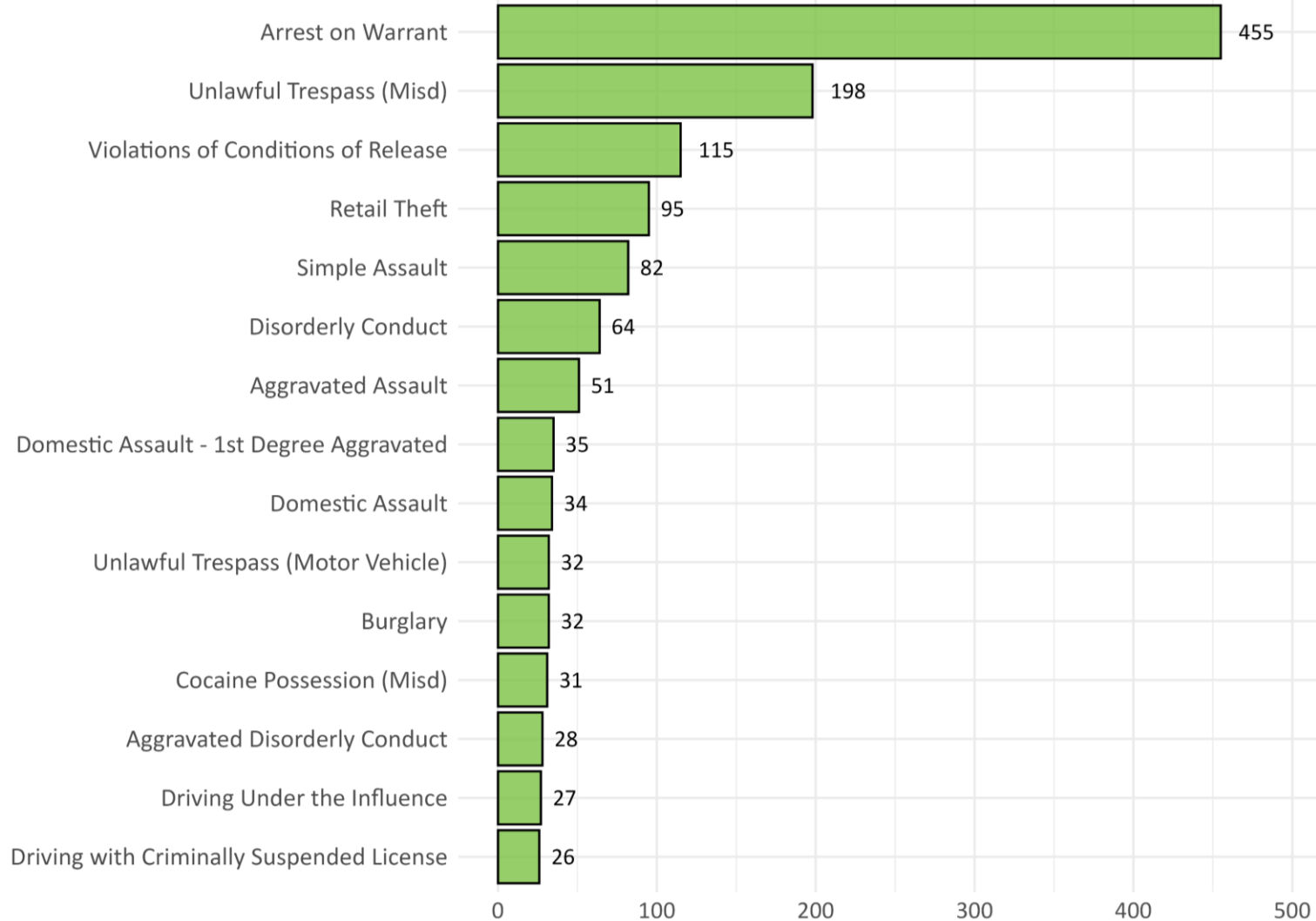


Counting arrest charges that reference the substance by name.

Arrests can have multiple charges.

Data
1/1/2012 –
12/31/2025

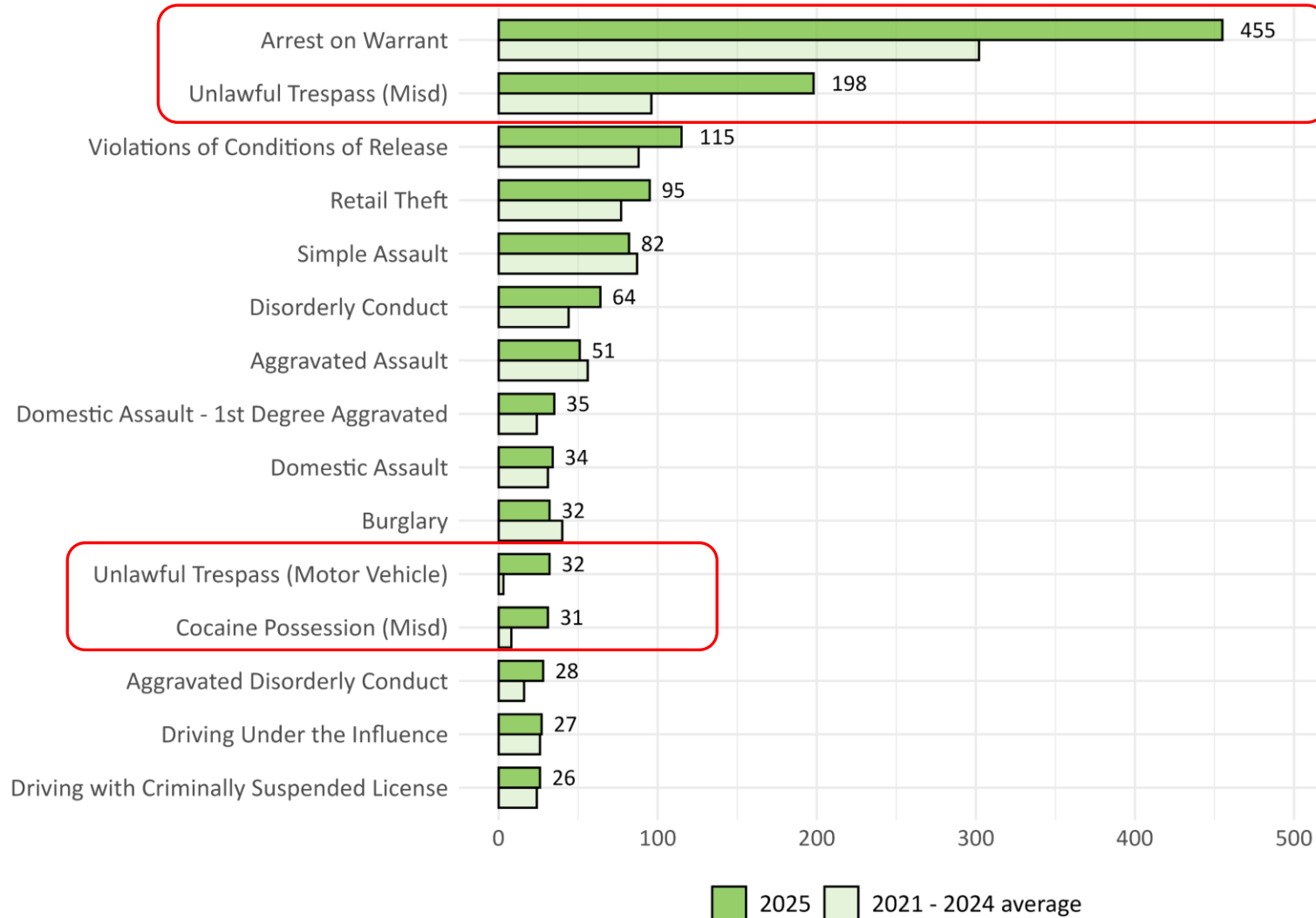
Top Arrest Charges



Data
1/1/2025 –
12/31/2025

*Counting most
serious charge per
arrest.*

Top Arrest Charges Compared to 2021 – 2024 Average



Data
1/1/2021 –
12/31/2025

Counting most
serious charge per
arrest.

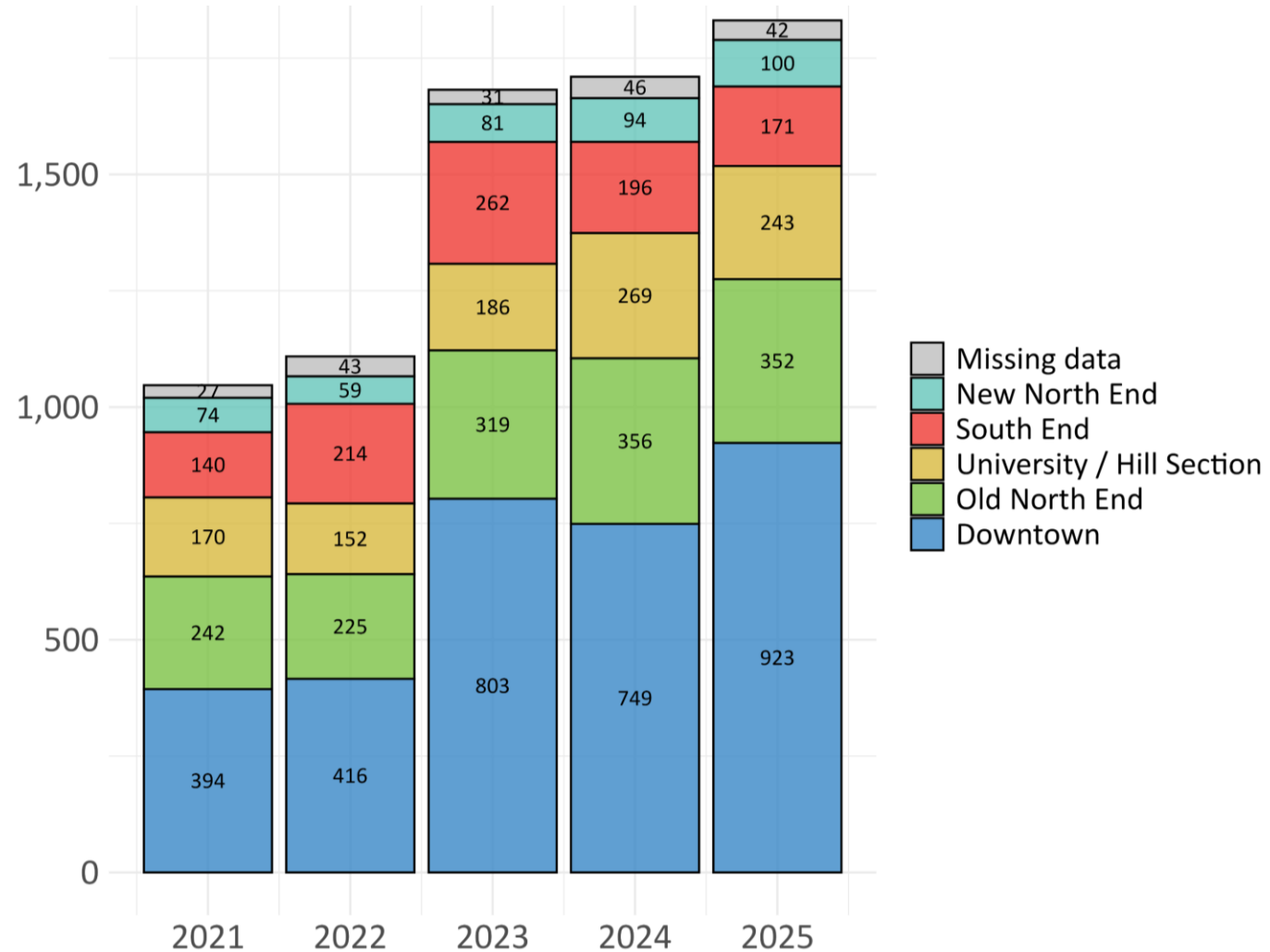
Top Arrest Charges by Type



Data
1/1/2025 –
12/31/2025

Counting most
serious charge per
arrest.

Arrests by Area, 2021 - 2025



Airport arrests not shown.

Some automation was used to fill missing Area values where possible.

Data
1/1/2021 –
12/31/2025

Questions?





BURLINGTON FIRE DEPARTMENT

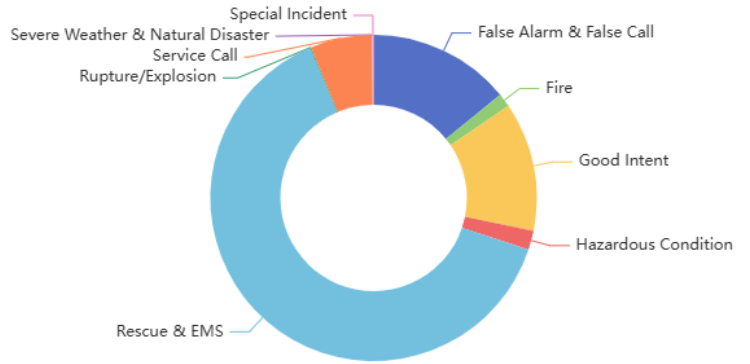
136 S. Winooski Avenue, Burlington, VT 05401
Phone: (802) 864-4554 Fax: (802) 865-5387

Chief's Report to the Public Safety Committee: End of Year Data Points January 22, 2025

Call Volume & Activity Summary

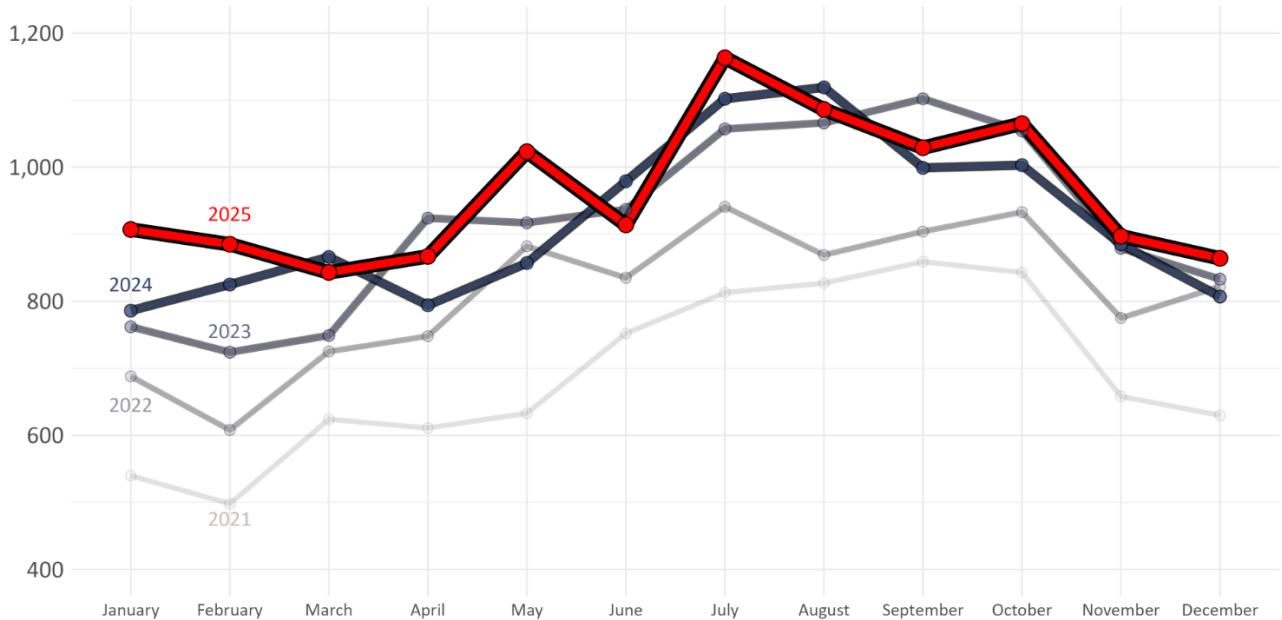
Total Incidents for the month of December: **864**
2025 Total Incidents: **11,533 (Busiest Year)**

- Fire Incidents: **1,782**
- EMS: **7,689**
- Hazmat: **220**
- Service Call/Public Assist: **2,186**
- Significant Events:
 - **12/26 2nd Alarm Structure Fire 365 St. Paul St.**
 - **12/30 1st Alarm Structure Fire with multiple rescues 103 Archibald St.**



During the same period in **2024**, we responded to **10,995** incidents, a **4.9%** increase from last year.

Fire Department Monthly Response Totals, 2021 - 2025
Source: First Due



Data through 12/31/2025





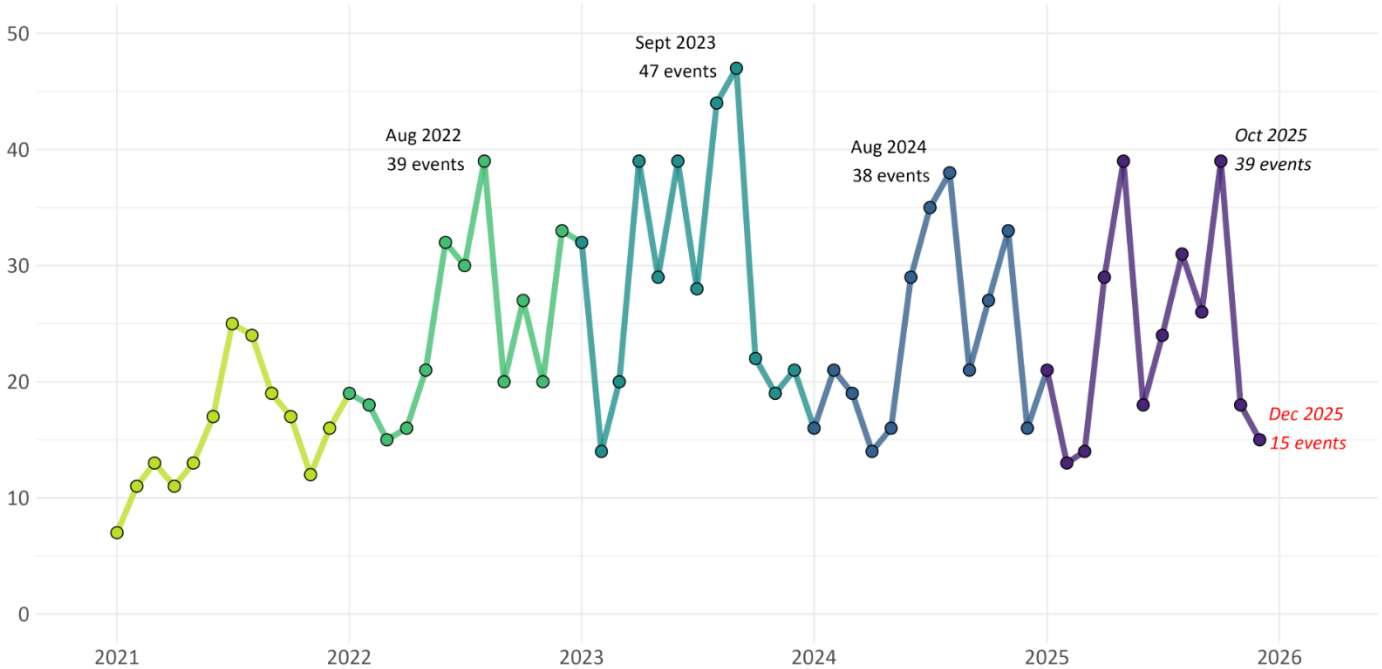
BURLINGTON FIRE DEPARTMENT

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EMS Data:

The following charts presents monthly data on EMS-confirmed overdose and drug-related incidents in our community from 2021 through December 31, 2025. Confirmed drug and overdose incidents have increased significantly since 2021, rising from relatively low monthly totals to a consistently higher baseline beginning in 2022. The data show recurring late-summer and early-fall peaks, with notable surges in August 2022 (39 events), September 2023 (47 events), August 2024 (38 events), and October 2025 (39 events), indicating both sustained growth and a seasonal pattern. While monthly totals fluctuate year to year, overdose-related calls remain elevated and represent a continuing demand on resources, requiring advanced life support interventions, medications, and extended on-scene times. Overall, this trend underscores that overdose response is no longer episodic but an ongoing operational workload.

Confirmed Drug Events / Overdoses by Month
Siren incidents with a Working Diagnosis or Secondary Impression that contains 'Overdose/Drug Abuse' or 'Poisoning'



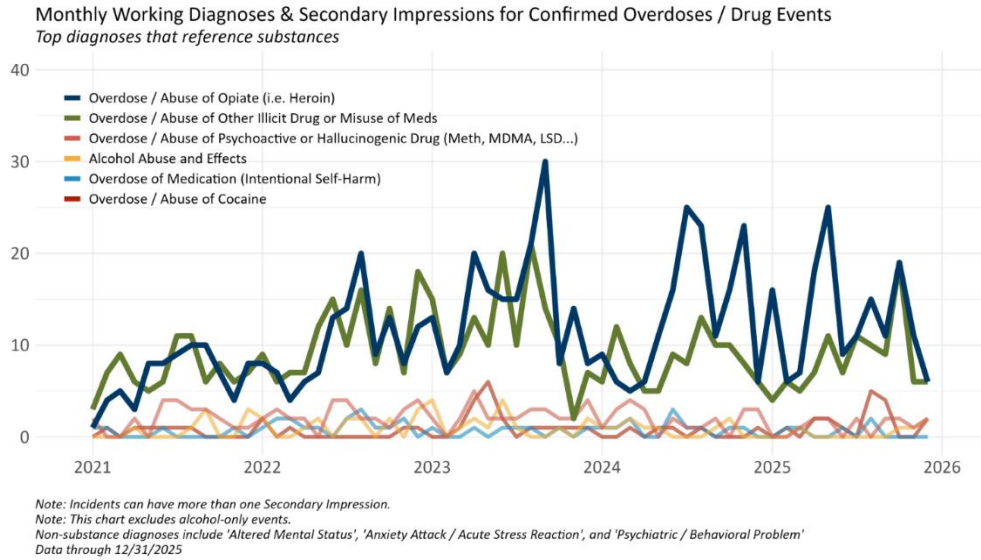
Data through 12/31/2025



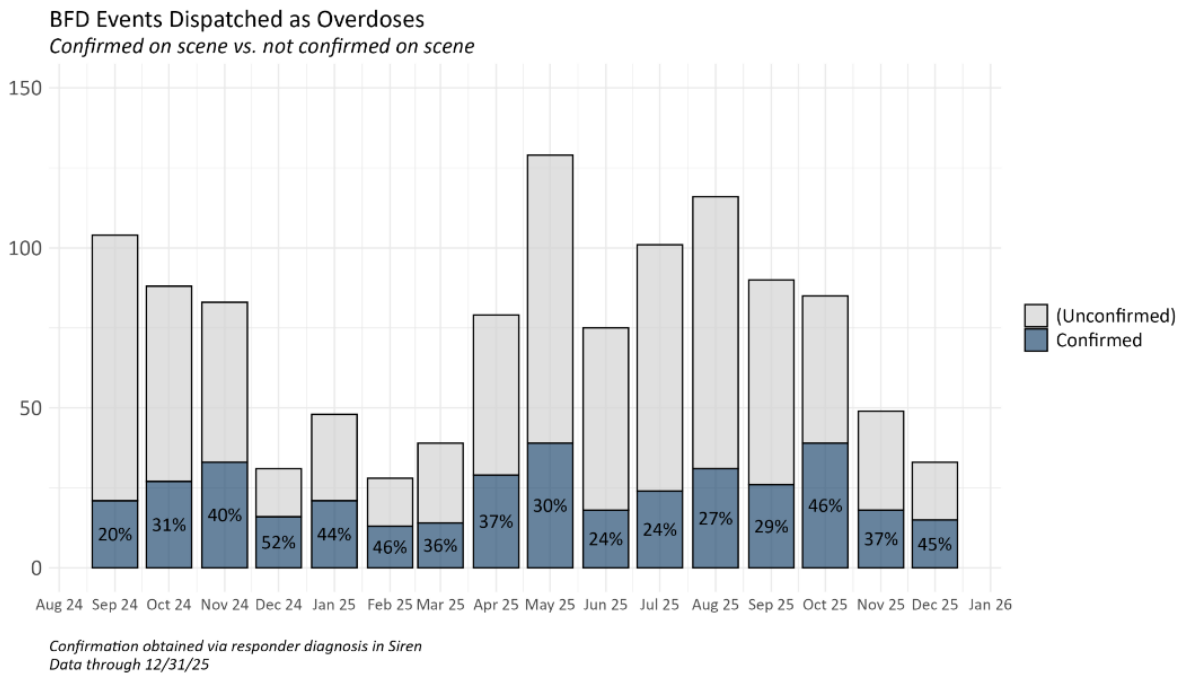
BURLINGTON FIRE DEPARTMENT

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- From 2021 through 2025, confirmed overdose and drug-related incidents show that opioids remain the primary driver of overdose activity, with frequent and sometimes sharp monthly spikes, particularly from late 2023 through 2025. Overdoses involving other illicit drugs or misuse of medications consistently represent the second-highest category and often rise alongside opioid cases, underscoring the growing prevalence of poly-substance use. Events involving psychoactive or hallucinogenic drugs, cocaine, and intentional self-harm via medication occur at lower but steady levels, contributing to ongoing EMS and hospital demand. Overall, the data reflect a sustained overdose environment that continues to place significant operational, training, and public health demands on emergency response and healthcare systems.





BURLINGTON FIRE DEPARTMENT

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- This chart shows that a significant portion of BFD calls initially dispatched as overdoses are not confirmed as overdoses once crews arrive on scene, with confirmation rates fluctuating month to month. Overall call volume varies, with noticeable spikes in spring and late summer 2025, but confirmed overdoses consistently represent roughly one-quarter to one-half of dispatched incidents. Several months (e.g., Dec 24, Jan–Feb 25, Oct–Dec 25) show higher confirmation percentages despite lower total volume, while higher-volume months often have lower confirmation rates. This trend highlights the operational impact of overdose dispatches that ultimately prove unconfirmed, reinforcing the importance of accurate call triage while acknowledging the necessity of treating these incidents as high-risk until clinically ruled out on scene.

CRT Data for December 2025:

Staffed 5 days for the month of December

CRT	Total Contacts	Narcan Kits	Wound Care Kits	Comfort Care Kit	Referrals
December	10	0	0	0	3
2025 Total	1,144	49	73	56	30

Personnel & Staffing

Total Department Staff: Uniformed Members **90** / Authorized **95** (4 in recruit academy)

- Minimum Daily Staffing: **22**
- Vacancies: **5 (December)**
- Injuries/LOA/FMLA: **5**
- Staff Training Hours: **1,237 (December)**
- Company Level Inspections: **3**

Overtime Type	2025 Hours	2024 Hours	% + -
Minimum Staffing	10,611.5	7296.5	+ 45.4%
Mandatory	2,394.5	1415.25	+ 69.2%
CRT	3045.75	3326.75	- 8.4%
Emergency	218.75	229.25	- 4.5%
Extra Duty Events	703.25	807.25	- 12.88%

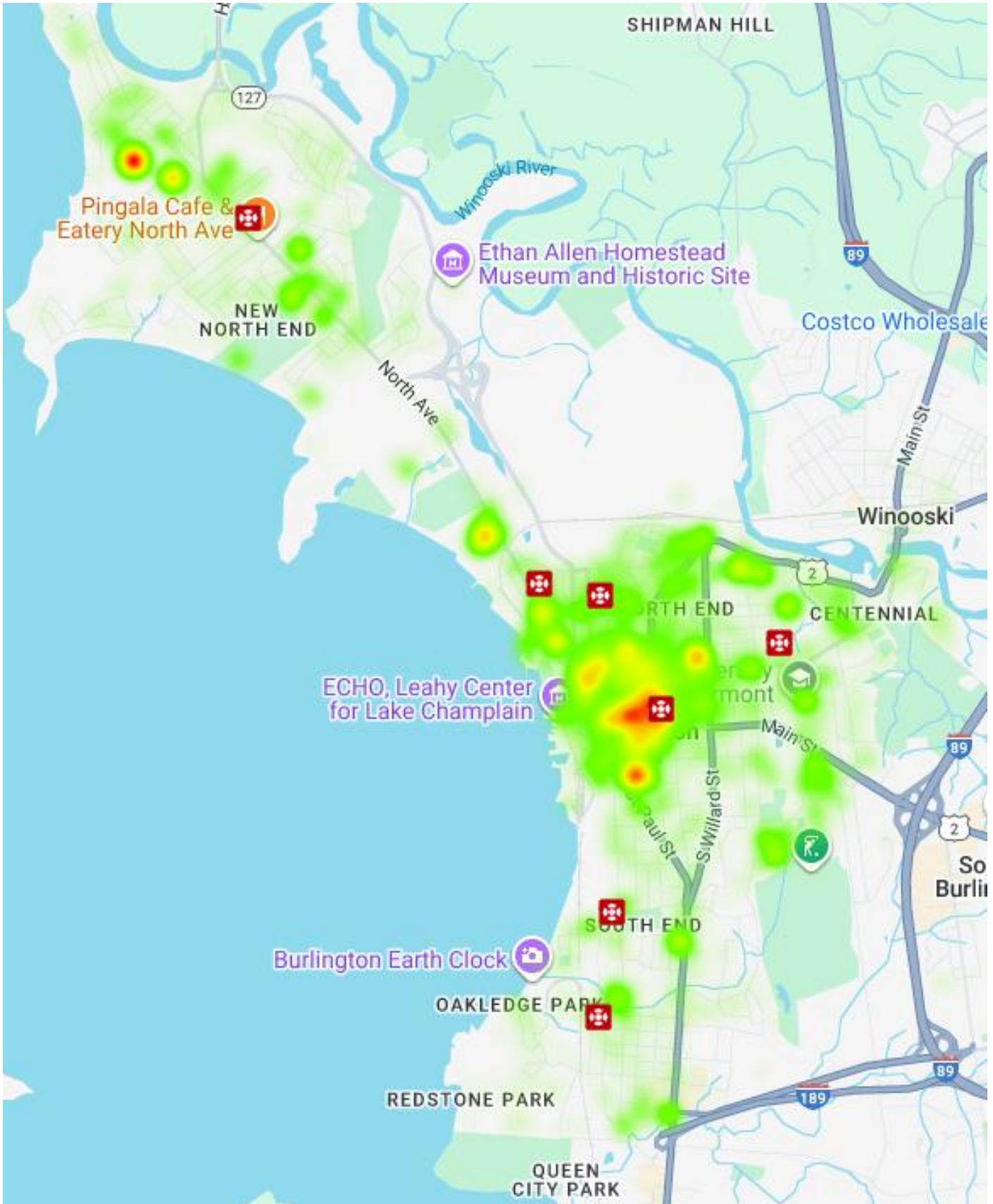
4 Recruits in school on the floor January 26



BURLINGTON FIRE DEPARTMENT

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BURLINGTON FIRE DEPARTMENT

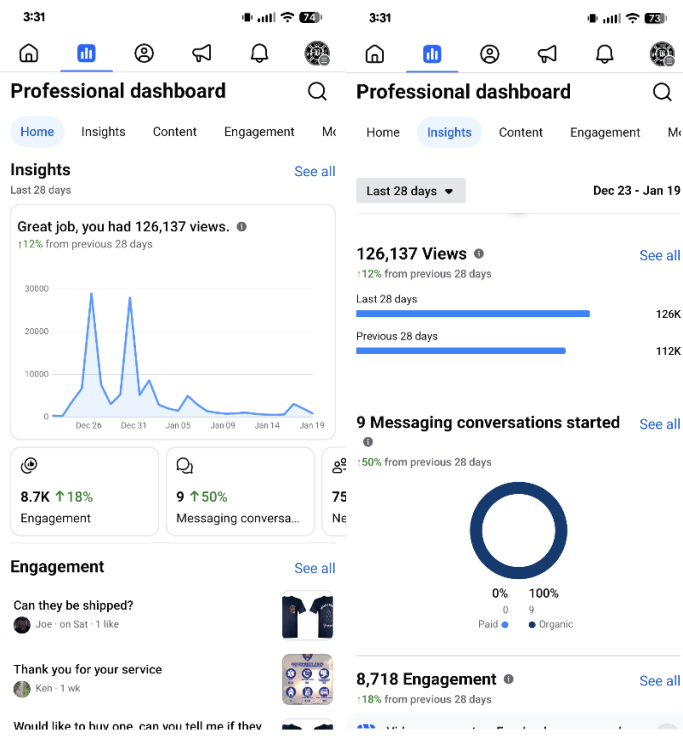
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December Community Engagement

- 12/6 Polar Express
- 12/7 polar Express
- 12/17 Ladder 2 Ride along
- 12/17 Joint Training with Winooski FD
- 12/18 Operation Fire Cuffs



Social Media:



EMS Utilization Trends & Impact Cohort Overview

Burlington Fire Department – EMS Division
Public Safety Committee | January 29, 2026

DATA TIMEFRAME: JANUARY 1, 2017 – DECEMBER 31, 2025

SOURCE: SIREN (STATEWIDE INCIDENT REPORTING NETWORK), VIA IMAGETREND

THIS ANALYSIS IS PRELIMINARY AND SUBJECT TO REFINEMENT AS ADDITIONAL DATA ELEMENTS ARE INCORPORATED.

What is the Impact Cohort?

Impact Cohort

A small subset of individuals who account for a disproportionate number of EMS encounters over time. Identified through retrospective analysis of EMS encounters in the SIREN database to better understand patterns of repeat system use and operational impact.

To support analysis and discussion, individuals are grouped into tiers based on the **number of EMS encounters within a single calendar month**.

These tiers are analytical tools only and do not reflect patient acuity, intent, or appropriateness of care.

Monthly Tier Definitions

Baseline Use: 1–2 EMS encounters per month

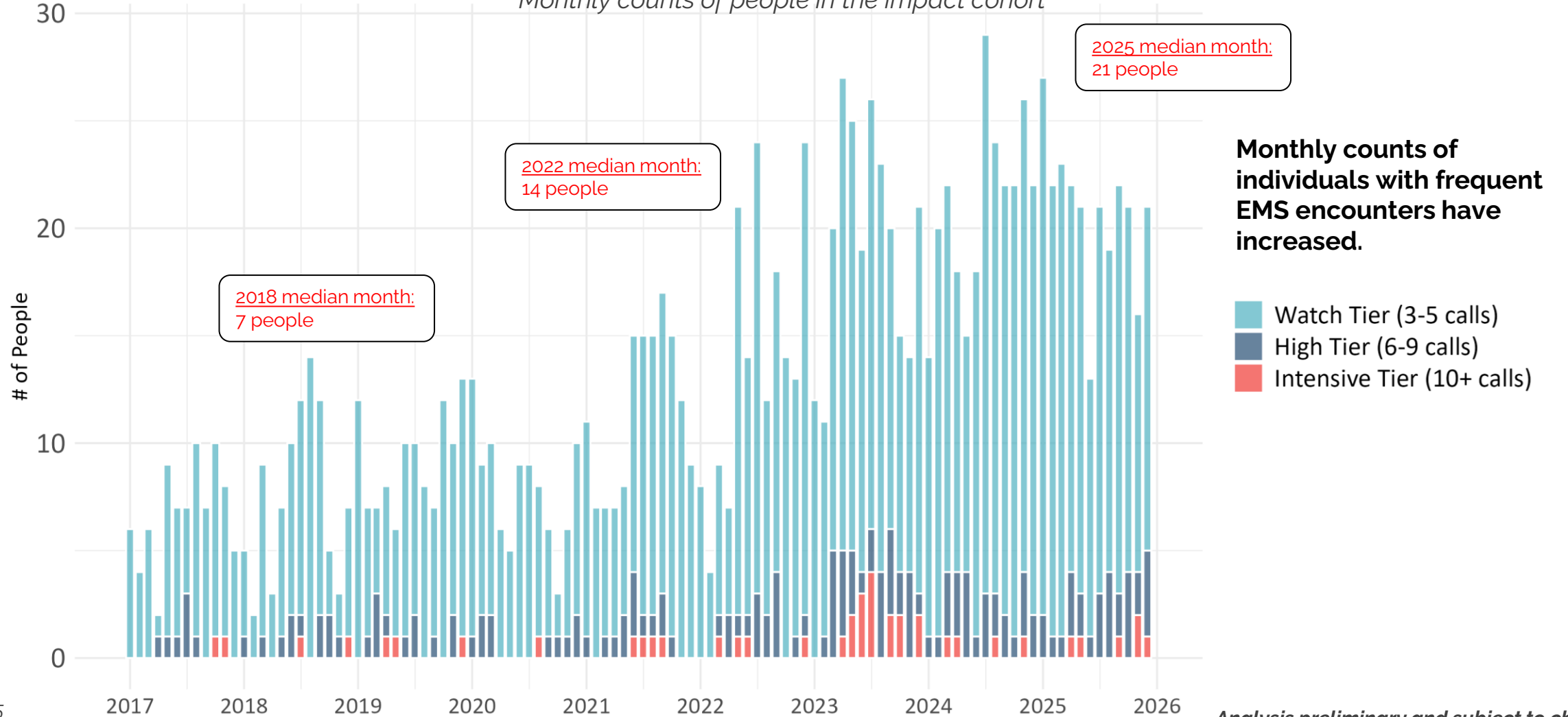
Watch Tier: 3–5 EMS encounters per month

High Tier: 6–9 EMS encounters per month

Intensive Tier: 10+ EMS encounters per month

Impact Cohort

Monthly counts of people in the impact cohort



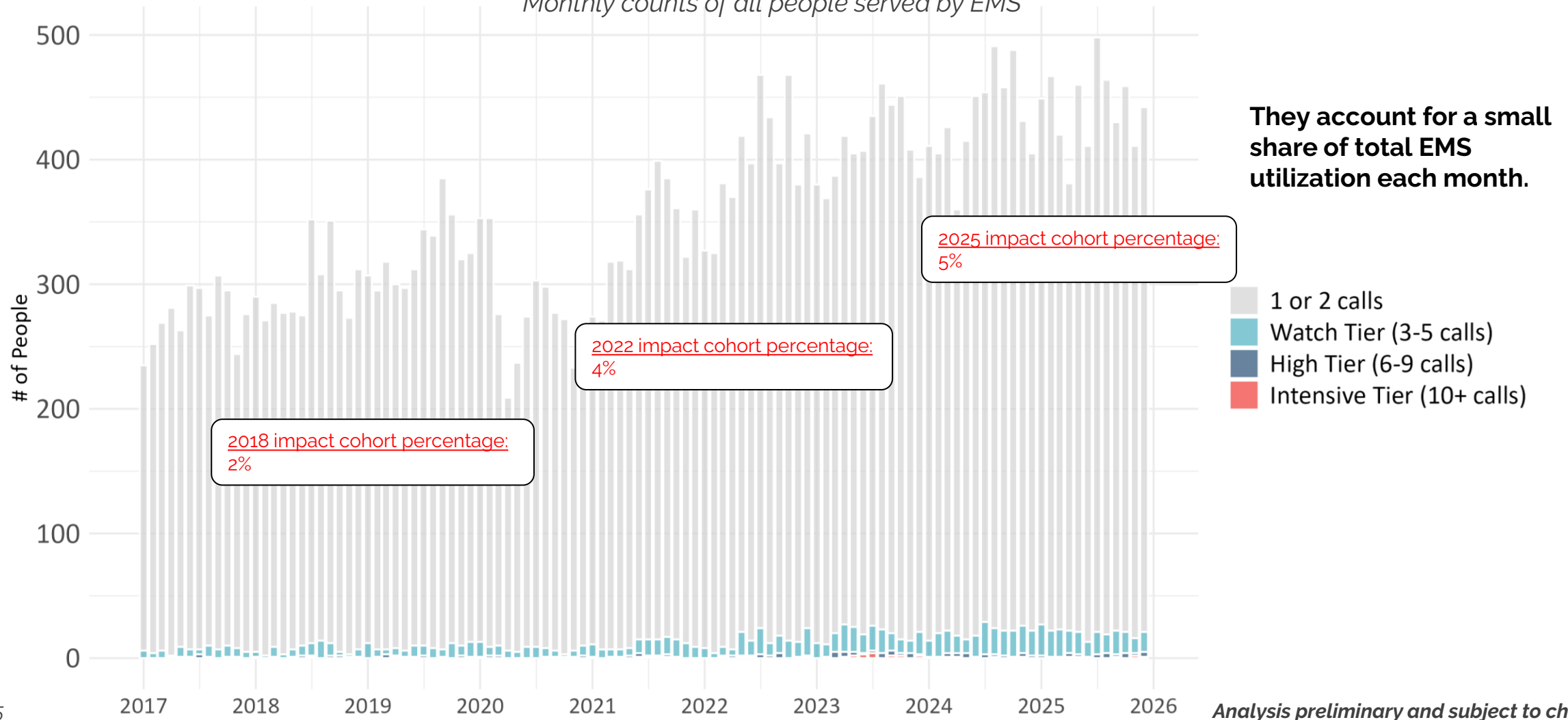
Analysis preliminary and subject to change.

Source:
Siren

Data
1/1/2017-
12/31/2025

All Utilizers

Monthly counts of all people served by EMS



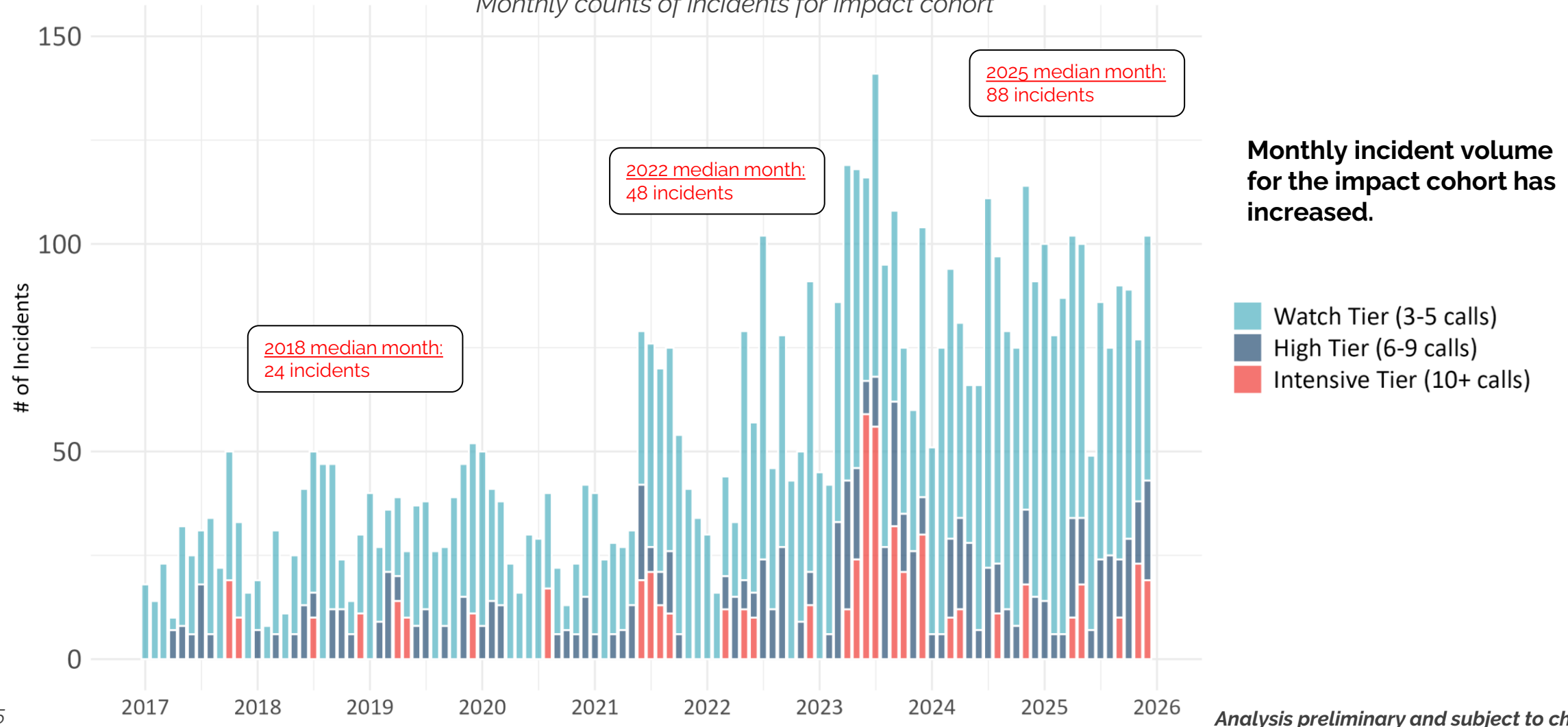
Source:
Siren

Data
1/1/2017-
12/31/2025

Analysis preliminary and subject to change

Incidents for Impact Cohort

Monthly counts of incidents for impact cohort



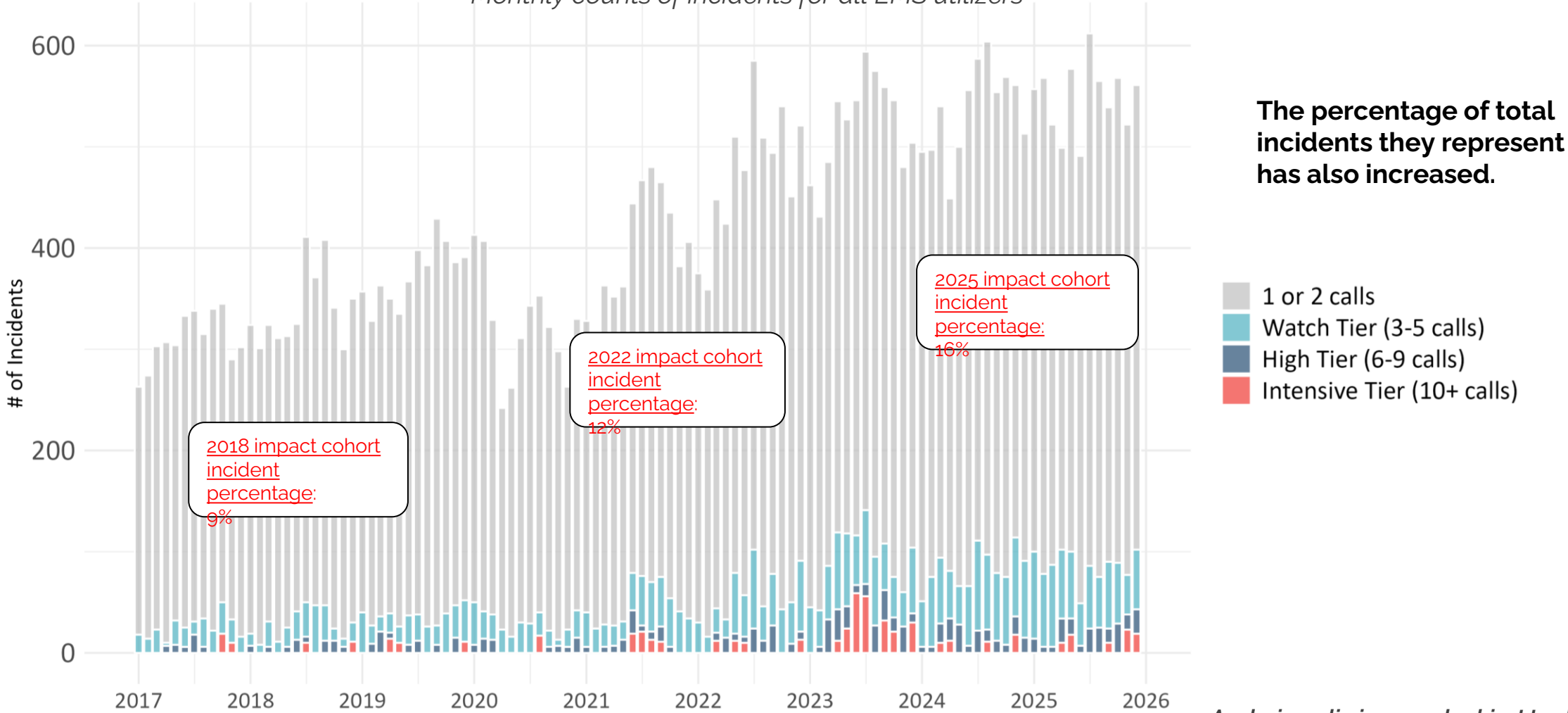
Source: Siren

Data 1/1/2017-12/31/2025

Analysis preliminary and subject to change

Incidents for All Utilizers

Monthly counts of incidents for all EMS utilizers



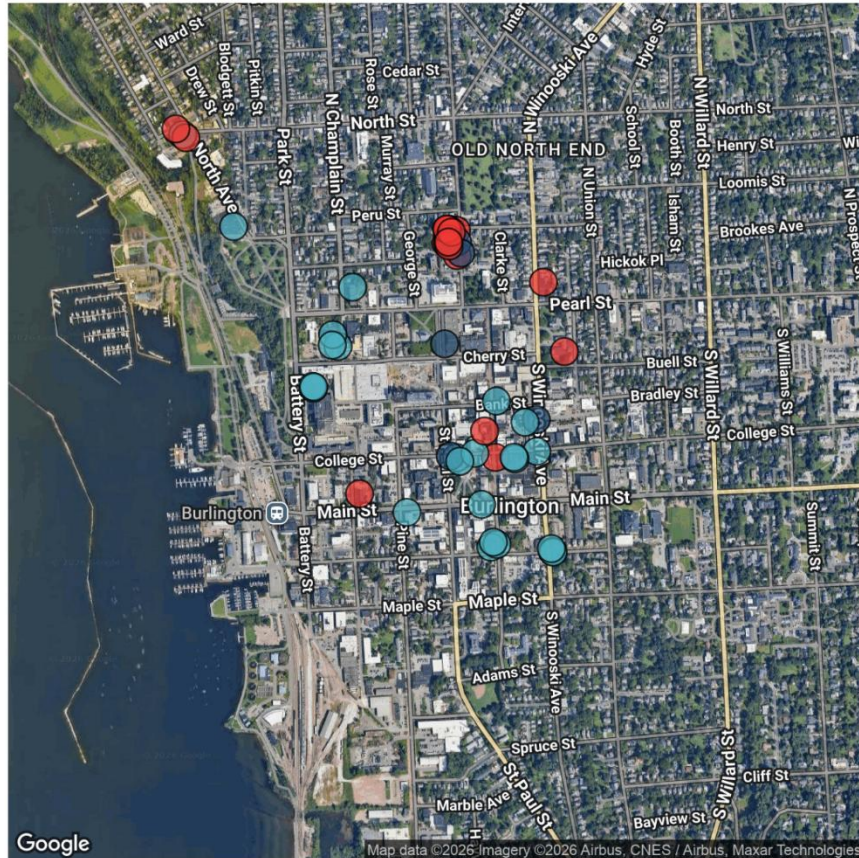
Analysis preliminary and subject to change

Source: Siren

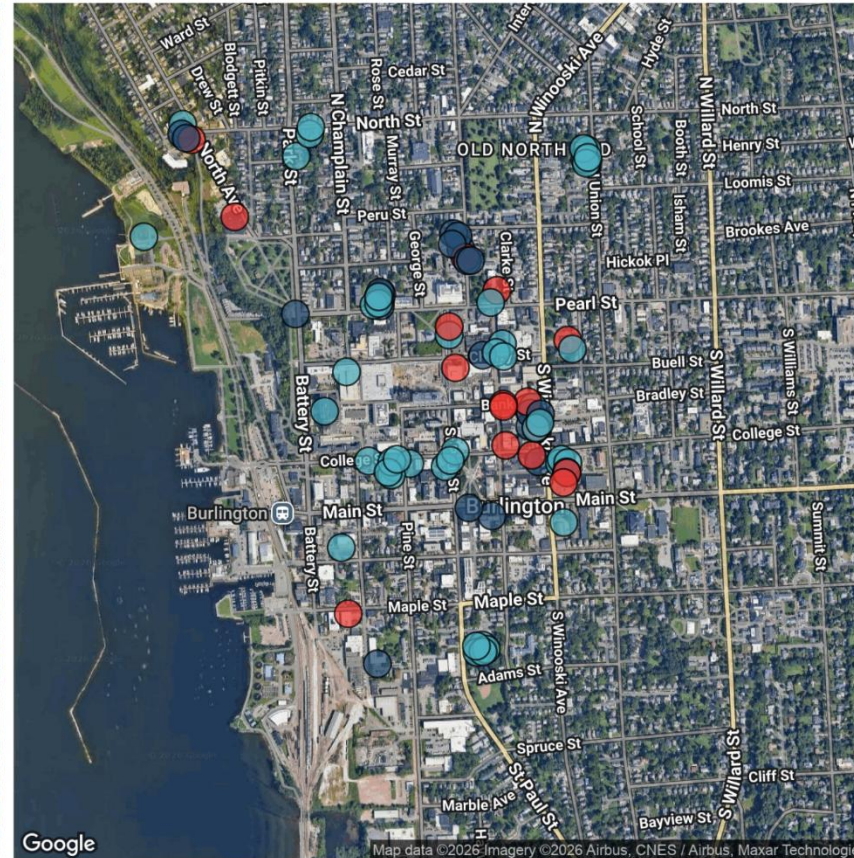
Data 1/1/2017-12/31/2025

Mapping Impact Cohort Incidents

November



December



Tracking where impact cohort incidents occur supports more efficient response.

- Watch Tier (3-5 calls)
- High Tier (6-9 calls)
- Intensive Tier (10+ calls)

Not all incidents represented due to some missing location data in Siren. Currently working on a fix for that.

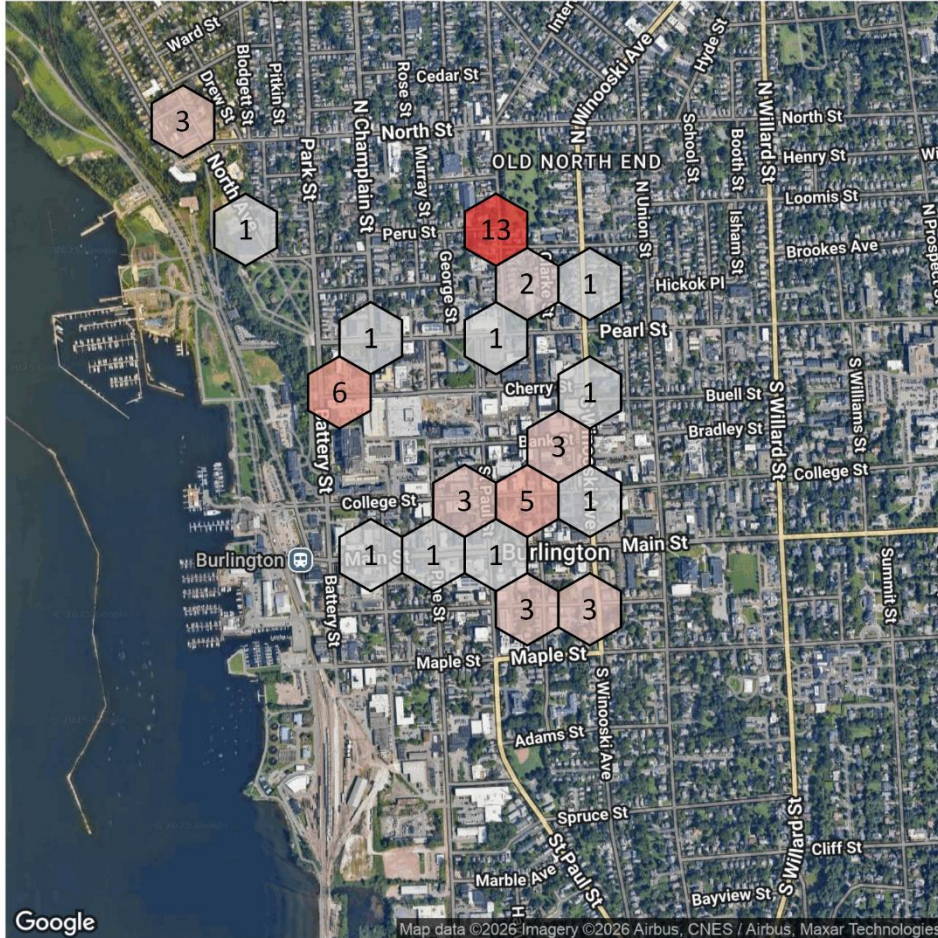
Source:
Siren

Data
11/1/2025–
12/31/2025

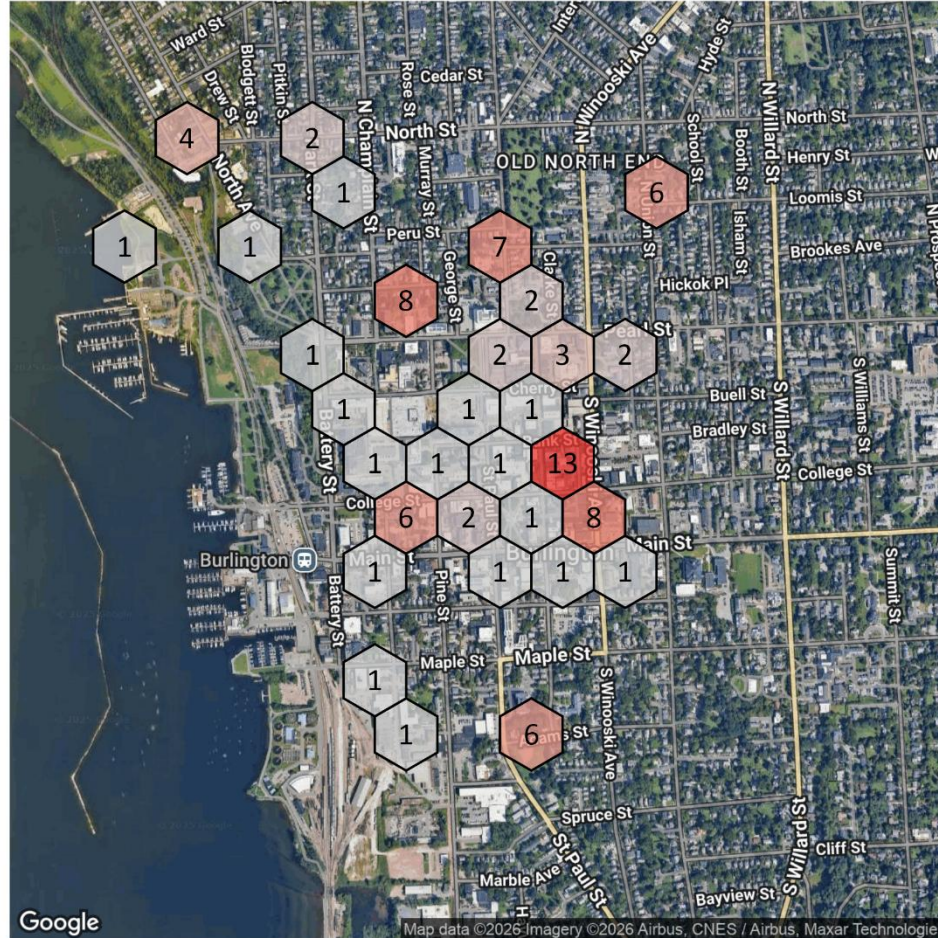
Analysis preliminary and subject to change

Mapping Impact Cohort Incidents

November



December



This analysis provides a generalized view and does not separate specific impact categories.

Source: Siren

Data 11/1/2025-12/31/2025

Analysis preliminary and subject to change

Potential Areas for Further Analysis

Nature of EMS Interactions

Understanding call types, timing, responder impressions, and transport patterns

Utilization over time

Examining how individuals move between utilization levels and whether patterns persist

System intersections

Exploring whether EMS utilization overlaps with other systems, where appropriate and feasible

Data refinement

Continuing to improve data completeness and analytic methods